

THE BALTIMORE CITY CRIMINAL JUSTICE COORDINATING COUNCIL

MINUTES FROM THE FEBRUARY 10, 2016 MEETING

Council Members In Attendance*: Chair Judge Charles Peters, Circuit Court; Mary Abrams, Administrative Clerk for District I, District Court; Lavinia Alexander, Clerk of the Circuit Court for Baltimore City; Warren Alperstein, Bar Association of Baltimore; Kimberly S. Barranco, CJCC Executive Director; Tammy Brown for Marilyn Mosby, State's Attorney for Baltimore City; Commissioner Kevin Davis, Baltimore Police Department; Brian Frosh, Attorney General of Maryland; Elizabeth Julian, Baltimore City Public Defender; Stephen T. Moyer, Secretary, Department of Public Safety and Correctional Services; Walter Nolley, Regional Administrator, Central Region-Parole and Probation, Department of Public Safety and Correctional Services; Ed Parker for Lawrence J. Hogan, Jr., Governor of Maryland; Judge W. Michel Pierson, Administrative Judge, Circuit Court; Rod J. Rosenstein, U.S. Attorney for the District of Maryland; Sunny Schnitzer for Stephanie Rawlings-Blake, Mayor of Baltimore City; Carolyn Scruggs for John S. Wolfe, Acting Commissioner, Division of Pretrial Detention and Services, Department of Public Safety and Correctional Services; Judge Mark Scurti, District Court for Judge Barbara Baer Waxman, Administrative Judge, District Court; Kathleen Westcoat, President and CEO, Behavioral Health System Baltimore; and Bernard "Jack" Young, President of the Baltimore City Council.

Others in Attendance*: Margaret Boyd-Anderson, CJCC; Mike Hanlon, U.S. Attorney for the District of Maryland Office; Kelly R. Hurtt, Circuit Court- Community Services; Linda Lewis, District Court Commissioner; Paul Plymouth, Baltimore City Council President's Office; Tyrone Roper, Behavioral Health System Baltimore; Nicole Russell, Pew Charitable Trusts; Cara Sullivan, GOCCP; Connie Utada, Pew Charitable Trusts; Robert Weisengoff, DPSCS-Pretrial Services; and Kate Wolfson, Safe and Sound Campaign.

***We request that all in attendance sign the attendance sheet which is available at each meeting.**

MEETING DIALOGUE

The meeting was called to order at 12:34 p.m. and Judge Charles Peters greeted the Council members and their representatives.

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I. CHAIR'S REPORT – JUDGE CHARLES PETERS

Judge Peters requested a motion to approve the December 9, 2015 meeting minutes and they were adopted unanimously. Judge Peters advised that there would be no March meeting and that the next meeting would be held on April 13, 2016 at which time there would be a presentation on Trauma Informed Care by Dr. Leana Wen, Baltimore City Health Commissioner. Judge Peters explained that a decision was made to decrease the CJCC's current budget in order to provide additional funding for victim services. Judge Peters referred Council members to their packets, which included letters to Senator Catherine E. Pugh and Delegate Curt Anderson and a listing of CJCC Accomplishments for 2014 through 2015. He stated that Kimberly Barranco, CJCC Executive Director and Margaret Boyd-Anderson, CJCC Project Coordinator have been doing a wonderful job and that the cut was not a reflection of their performance. Judge Peters further identified that the CJCC may be reaching out to its members for support.

II. EXECUTIVE DIRECTOR'S REPORT – KIMBERLY SMALKIN BARRANCO

Ms. Barranco reported that for the past eleven years, the CJCC has been level funded at \$235,500, despite significant increases in benefit costs and general operating expenses. She further reported that for FY17, the CJCC budget without notice was reduced by \$16,000 to \$219,500, which is a 7% reduction. Ms. Barranco noted that the funds that are provided to the CJCC are used primarily for the operation of a permanent office in which the activities of the Council can be planned, coordinated, monitored, and shared with the member agencies, other government agencies, the Legislature, and the public. She further noted that the office employs an Executive Director and a Project Coordinator on a full time basis. Ms. Barranco stated that the work of the Council was carried out through monthly meetings and other Committee and Workgroup meetings and activities.

Ms. Barranco identified that the Council has been responsible for coordinating major initiatives in Baltimore City in recent years, including the Safe Surrender Initiative and coordination of all facets of the Richmond implementation. She further identified that the Council has also been responsible for eight standing committees: the Domestic Violence Coordinating Committee, the Domestic Violence Fatality Review Team, the Warrant Committee, the Mental Health Committee, the Transportation Committee, the Technology Committee, the Post-Arrest Practices Committee, and the Continuity of Operations Planning Committee. Ms. Barranco conveyed that the CJCC facilitates the initiation, coordination, implementation, and

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evaluation of effective practices and procedures among the committees and with other members of the criminal justice community. She further conveyed that the CJCC promotes and encourages inter-agency decision making and communication and the sharing of timely and accurate criminal justice information.

Ms. Barranco stated that the CJCC was originally two thirds funded by the Judiciary and one third funded by GOCCP, and a decision was made in 2010 by the Governor's Office to shift sole funding to GOCCP for budgetary simplification. She further stated that the CJCC was funded as a local law enforcement grant under GOCCP, and it was her understanding that the 7% cut could not be restored, but it could be cut further. Ms. Barranco specified that as she does each year, she would be attending the Senate and House subcommittee budget hearings when the CJCC budget is to be considered as part of GOCCP's budget. She further specified that the House Subcommittee hearing before the Public Safety and Administration Subcommittee would be scheduled next Wednesday, February 17 at 1:00 p.m., and the Senate hearing before the Public Safety, Transportation & Environment Subcommittee is scheduled for Monday, February 22 at 1:00 p.m.

Ms. Barranco advised that Christopher Shank, former Executive Director of GOCCP, indicated that the Baltimore City CJCC was the only state funded CJCC, and that the current administration expects Baltimore City to contribute to its operating budget. She further advised that the CJCC does receive significant in-kind support from Baltimore City. Ms. Barranco reported that both CJCC staff members are Baltimore City employees through the Baltimore City Circuit Court, which provides administrative and financial support services as well as office space at no cost. She further reported that additionally, the CJCC is technologically supported by the Mayor's Office of Information Technology, and telephones are also provided by the Mayor's Office.

Ms. Barranco stated that as Judge Peters has explained, a decision was made to cut the CJCC to provide more funding for victim services. She further stated that although the CJCC does not provide direct services to victims, many of the standing Committees, particularly the Domestic Violence Coordinating Committee, the Domestic Violence Fatality Review Team, and the Warrant Committee have successfully improved direct and support services to victims and improved the criminal justice system's response. Ms. Barranco informed the Council that in their packets were letters to the heads of the Baltimore City Delegation, Senator Catherine Pugh and Delegate Curt Anderson, along with a detailed list of over 40

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accomplishments made by the CJCC and its eight committees from 2014 through 2015. She said that she was very proud of the tremendous accomplishments that have been made by the CJCC and its eight committees, which would not have been possible without the investment of this Council as a collective body dedicated to working cooperatively to enhance public safety and reduce crime in Baltimore City, to advance the fair and timely disposition of cases, and to ensure justice for those accused of crimes and victims of crimes.

Ms. Barranco advised that now more than ever, the Council is needed to address the issues Baltimore City faces daily. She further advised that she is looking forward to working with each Council member in order to ensure that the CJCC is fully funded to continue the great work that is collectively done for the citizens of Baltimore City.

Judge Peters thanked Ms. Barranco for her report.

III. CENTRAL REGION REPORT –STEPHEN T. MOYER, SECRETARY, DEPARTMENT OF PUBLIC SAFETY AND DETENTION AND SERVICES

Secretary Stephen T. Moyer advised that the recent trend in lower arrests was evident in a decrease in jail bookings and commitments. He also shared information regarding the Department of Public Safety and Correctional Services Capital Improvement Plan. He further shared that a special commission had been appointed to discuss recommendations regarding expenditures within the capital plan, and that in 2013 they recommended speeding up the capital plan. He advised that this new plan to construct a new Jail facility in Baltimore replaces the old plan. He further advised that this new plan will cost just under 500,000,000 and all old buildings will be torn down. He stated that the new plan focuses on providing services for mental health and substance abuse. Secretary Moyer recognized partnerships with the Baltimore City State's Attorney's Office Criminal Investigations Unit and the Office of the Maryland Attorney General Office in rooting out corruption. He announced that effective January 6, 2016 the new Deputy Secretary of Operations for DPSCS was J. Michael Zeigler.

Carolyn J. Scruggs advised Council members that a copy of the Division of Pretrial Detention and Services Statistics Report was included in their meeting packets. Ms. Scruggs reported that the FY16 bookings processed during the month of December were 2,452. Ms. Scruggs further reported on the FY16 year-to-date totals for the following: arrestee DNA samples collected, 1,115; sentenced DNA samples collected, 10; police warrants, 7,454; out-of-jurisdiction warrants (detainers), 819; released

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without charge, 124; and released to citation, 90. Ms. Scruggs advised that the arrest trends were starting to change. She further advised that the (year-to-date) intakes from the booking floor were 9,175 and that the year-to-date average daily population was at 3,640.

Judge Peters thanked Secretary Moyer and Deputy Commissioner Scruggs for their report.

IV. BALTIMORE POLICE DEPARTMENT REPORT – POLICE COMMISSIONER KEVIN DAVIS

Commissioner Davis advised Council members that the Police Commissioner's Report was included in their packets. He reported that as of February 6, 2016 homicides year-to-date were down 27%; non-fatal shootings year-to-date increased 31%; and the Total Part I Crime was down 16%. He also noted that gun arrests had increased 62%, and he thanked the State's Attorney's Office and the U.S. Attorney's Office for their vigorous prosecution. Commissioner Davis further reported that BPD was still engaged in the Community Stabilization Initiative. He informed that uniform police officers throughout the city were being deployed on community foot patrol. He further informed that 40 hours of community policing was a part of the academic curriculum for the police academy class as well as in-service training with senior police officers. Commissioner Davis shared that the piloted body worn camera program was completed and 155 officers participated. He further shared that the Baltimore Police Department received \$475,000 in community policing grant funding from GOCCP which would allow for three homicide victim advocate positions.

Judge Peters thanked Commissioner Davis for his report.

V. UNITED STATES ATTORNEY'S REPORT - ROD J. ROSENSTEIN, UNITED STATES ATTORNEY

Rod Rosenstein gave a PowerPoint presentation on the United States Attorney's Office (USAO) Maryland Exile, Gun Crime equals Jail Time. Mr. Rosenstein reported that the four principles of Maryland Exile are (1) Every child deserves a safe neighborhood; (2) Every armed criminal belongs in jail; (3) Reducing violent crime is everyone's job; and (4) Local, state, federal coordination is essential. He further reported that the primary Exile partners include the Baltimore Police Department (BPD); the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF); the Drug Enforcement Administration (DEA); the Federal Bureau of Investigations (FBI); the United States Marshals Service (USMS); Homeland Security Investigations (HSI); the Maryland Division of Parole and Probation, the Maryland Division of Corrections, the Baltimore City State's Attorney's

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Office, and the U.S. Attorney's Office. Mr. Rosenstein stated that significant benefits to federal prosecutions include the ability to try multiple defendants and to use mandatory minimum sentences that further enable gained cooperation from defendants. He further stated that the focus on prevention is currently reentry and public awareness training.

Mr. Rosenstein noted the Federal Exile Strategies are (1) Reactive prosecutions; (2) Proactive Investigations; (3) Prevention; and (4) Training. He further noted that there had been 344 murders committed last year and there were approximately 600 non-fatal shootings. Mr. Rosenstein identified that cross-designated police officers have been trained to work with federal prosecutors. He also provided insight on the developments regarding the reactive gun crime cases and reactive riot cases, which include the arson of the CVS Pharmacy, destruction of the fire hose, theft from the CVS Pharmacy, arson of the corner store, and assault on the store owner. He reported on the gang prosecutions in Cherry Hill; identifying 26 individuals indicted on racketeering and drug charges related to violence and drug dealing. Mr. Rosenstein further reported on the Black Guerilla Family (BGF) gang prosecutions; he identified 14 alleged members who were charged with participation in a violent racketeering enterprise; BGF gang members were exiled to 9 years in prison for heroin distribution conspiracy; and a former correctional officer was sentenced to over 6 years in prison as part of the Baltimore Jail racketeering conspiracy. Mr. Rosenstein further provided insight on gun-trafficking prosecutions and he reported that the Baltimore gun trafficking investigations netted five defendants and that Mike Hanlon prosecuted seven defendants who faced federal gun charges after agents arrested the out-of-state gun dealer and conducted an undercover investigation of customers. Mr. Rosenstein reported on Prevention and conveyed that Call-Ins as part of Re-entry include support from the Mayor's Office, BPD, Ceasefire teams, the State's Attorney's Office, Parole and Probation, and Federal Agencies such as USAO, ATF, FBI, and DEA. He further conveyed that the USAO has provided training sessions in seven of nine districts with investigative units and roll-call.

Mr. Rosenstein outlined some resource challenges involved returning to full USAO staffing after budget woes left many vacancies in 2014; the USAO was authorized to employ 83 Assistant United States Attorneys (AUSAs) statewide, which had been down from 86 AUSAs in 2011; and supplemented by Special Assistant U.S. Attorneys (SAUSAs) funded through federal, state, and local agencies. He further outlined that external challenges have included attacks on prior state convictions (through Coram nobis and other collateral challenges) after federal charges are filed, for procedural

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reasons unrelated to guilt or innocence; federal court decisions invalidating the statute used to prosecute gun crimes; judicial changes to federal sentencing; and changes to sentencing guidelines and statutes. Mr. Rosenstein discussed the DOJ strategy to limit the use of mandatory minimum sentences. He elaborated that the USAO refrain from seeking mandatory minimum sentences in drug cases unless there is evidence of special circumstances such as (1) violence, threats, firearms, other weapons; (2) supervisory role or use of juveniles; (3) gang connection; and (4) large drug-trafficking organization connection.

Mr. Rosenstein concluded the presentation by sharing that the USAO 2016 goals include gang prosecutions, enhanced VRO efforts, prosecutions of gun trafficking cases, and prevention and training efforts.

Judge Peters thanked Mr. Rosenstein for his report.

VI. STATE'S ATTORNEY'S OFFICE REPORT– TAMMY BROWN FOR MARILYN MOSBY, STATE'S ATTORNEY

Tammy Brown referred Council members to the Office of the State's Attorney (OSA) for Baltimore City 2015 Annual Report. Ms. Brown highlighted several of the State's Attorney's Office accomplishments for 2015 such as securing 126 homicide convictions that included Public Enemy Number One Darryl Anderson and double murderer Quinton Bass. She reported that there was also a conviction for serial sex offender Nelson Clifford who has been sentenced to over 30 years in jail. Ms. Brown further reported that OSA hosted the first annual Winter Solstice event which raised over \$17,000 for the Victims' Emergency Fund and that they received over \$5.6 M in state and federal grant funds including a new \$425,000 grant from the Department of Justice to evaluate and reform pretrial procedures. Ms. Brown discussed the partnership between OSA and the U.S. Attorney's Office (USAO) and the Baltimore Police Department (BPD). She further discussed how the "War Room," located at police headquarters has been a great example of law enforcement from the federal, state, and local levels collaborating to generate positive outcomes. Ms. Brown referred the Council to pages 8 and 9 (Protecting Victims and Witnesses of Crime) of the Annual Report. She mentioned the challenges with getting victims and witnesses to come forward in cases. Ms. Brown further mentioned that the OSA's Victim/Witness Unit works to protect victims and witnesses of crime and connect them with the services needed to recover, cope and rebuild their lives. She stated that the team of Victim Advocates serves as liaisons between the victim/witness and the Assistant State's Attorney (ASA) assigned to his/her case and helps prepare victims/witnesses for trial

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as well as escort them to court and explain the complex criminal justice process. Ms. Brown informed that in 2015, OSA's Victims' Emergency Fund provided over \$12,700 in funds to 81 victims of crime. She further informed that there have been 549 survivors of homicide counseled and 96 victims and witnesses of crime relocated. Ms. Brown conveyed that OSA actively supported and saw passage of several pieces of legislation that included a statewide bill to better protect victims of domestic violence and legislation that would provide ex-offenders with a second chance. Ms. Brown further conveyed that OSA worked with the Baltimore City Health Department to expand the city's animal fighting laws.

Ms. Brown discussed that Aim to B'more; Community Day in Court; and Junior State's Attorney were three community programs which OSA established in order to introduce the public to the positive aspects of law enforcement. She elaborated that Aim to B'more is an alternative to incarceration for first-time, non-violent, felony drug offenders featuring 150 hours of community service, a four-week job training class at the Center for Urban Families, GED classes, internships and employment assistance, and successful participants graduate with a job and without a criminal record. She further noted that there have been 30 participants enrolled since the program launched in May with 28 in compliance with their probation requirements for a 93% success rate. Ms. Brown informed that as of December 31, 2015 there have been 13 graduates of the Strive Job Training Program; five defendants are working towards their high school degree or GED; and 1,427 community service hours completed. Ms. Brown advised that Community Day in Court is a quarterly event connecting the community with law enforcement officials in an actual courtroom to discuss the criminal issues plaguing our city.

Ms. Brown stated that Junior State's Attorney is a six-week summer program which launched in June 2015 and exposes promising middle school students to the criminal justice profession. Ms. Brown further stated that the Junior SAs were provided with a nutritious breakfast and lunch each day and that they participated in a range of activities to include: (1) Visiting the BPD headquarters and meeting senior officers; (2) Learning how a 911 call is processed at the 911 Call Center; (3) Touring BPD's Crime Lab and Evidence Unit; (4) Climbing into BPD's Fox Trot helicopter to learn about BPD's aviation unit; (5) Reporting "live" from the State's Attorney's Office with a local TV news crew; (6) Visiting the U.S. Attorney's Office and learning from narcotics and firearm experts; and (7) Learning how to "Dress for Success" from University of Baltimore students during a campus tour. Ms. Brown shared that there were 30 student participants and that the students had tremendous leadership skills. She further shared that the summer concluded with a Mock Trial Presentation at the

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University of Baltimore and that the students worked in teams, led by student leaders, to read case evidence, research relevant laws and past cases and prepare detailed arguments. Ms. Brown stated that the program ended in the summer, but the students continued to meet one Saturday every month with the State's Attorney's Office staff throughout the school year to continue their Junior SA experience. She further stated that another group of 30 students will be enrolled into the program this coming summer. Supporters of this program have included City Council President Jack Young, Baltimore Police Department, University of Baltimore School of Law, Stratford University, Venable Foundation, the Center for American Islamic Relations, Cohen's Clothiers, and Baltimore City Circuit Court Judges David Young and Thomas Waxter.

Ms. Brown concluded her report by discussing the OSA supported 2015 legislative victories and referred members to page 18 of the Annual report. She further concluded that the OSA 2016 Legislative Agenda would enhance penalties for violent offenders committing crimes of sexual assault, second degree murder, and repeat dangerous drivers and noted that a detailed description of the 2016 Legislative Agenda could also be located on page 18 of the Office of the State's Attorney for Baltimore City 2015 Annual Report.

Judge Peters thanked Ms. Brown for her report.

VII. BEHAVIORAL HEALTH SYSTEM BALTIMORE REPORT– KATHLEEN WESTCOAT, PRESIDENT AND CEO

Kathleen Westcoat presented a PowerPoint on the Behavioral Health System Baltimore. She reported that BHS Baltimore serves as the local behavioral health authority for Baltimore City. Ms. Westcoat further reported that BHS Baltimore oversees the continuum of publicly funded mental health and substance use disorder services in Baltimore City and that one in five persons in Baltimore City have mental health problems. She advised that BHS Baltimore directly awards public and private funds to support the development of innovative programs and ongoing operations of behavioral health services not reimbursable by the fee-for-service system. Ms. Westcoat updated the Council on her new leadership role as BHS Baltimore's President and CEO and that she has been serving in this capacity for approximately one month. Ms. Westcoat stated that she served as president and CEO of HealthCare Access Maryland (HCAM), a nonprofit agency that played a critical role in strengthening Maryland's health care delivery system from 2004 until 2015. Ms. Westcoat further stated that BHS Baltimore areas of work include finance, policy and communication, strategy, provider relations, and program operations. She shared that starting in July

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\$10M would be allocated to pay providers on billable services instead of grant agreements. Ms. Westcoat further shared that the Mayor's Taskforce Recommendations include; (1) Develop a centralized, easy to access intake that is 24/7; (2) Ensure treatment on demand; (3) Facilitate an ongoing partnership and collaboration with key stakeholders; (4) Coordinate efforts with treatment providers and law enforcement.

Tyrone Roper outlined that BHS Baltimore partnerships and opportunities includes the BEST Training, Crisis Services, Hot Spots Project, LEAD Project, Overdose Prevention, Stabilization Center, and Expanded CIT Model- Partnering Mental Health Clinicians with Police Officers. Mr. Roper elaborated on the Law Enforcement Assisted Diversion, (LEAD) project. He identified that LEAD is a pre-booking diversion program that the Seattle and Santa Fe police departments' use to enhance public safety while keeping nonviolent drug offenders out of jail. Mr. Roper concluded by advising how LEAD allows individuals to be diverted into case management as well as recommendations to appropriate services.

Judge Peters thanked Ms. Westcoat and Mr. Roper for their report.

VIII. COMMITTEE REPORT – TECHNOLOGY COMMITTEE – DARREN O'BRIEN, CHAIR

Darren O'Brien reiterated the concerns regarding the FY17 CJCC 7% grant funding cut by identifying that the CJCC has funded many IT advances such as fiber expansion over the past 11 years and funding provided to the Technology Committee has been a critical aspect of the success of these advances. He stated that without funding allocated from the CJCC to its Technology Committee, IT projects would halt. Mr. O'Brien reported that he has served as Chair of the Technology Committee since appointed by Judge John Miller in May 2008. Mr. O'Brien further reported that the Technology Committee provides a forum for discussion on shared issues and facilitates collaboration regarding fiber and connectivity for Council members and other criminal justice partners. He conveyed that the Technology Committee identifies pressing technology needs, and makes recommendations to the CJCC regarding the funding of projects that continue the integration of computer networks within the criminal justice system. Mr. O'Brien further conveyed that the Technology Committee is comprised of representatives from the Baltimore Police Department, the Mayor's Office of Information Technology, the Office of the State's Attorney, the Office of the Public Defender, the Department of Public Safety and Correctional Services, the Circuit Court, the Maryland Department of Information Technology, the Sheriff's Office, the Department of Juvenile Services, the Judicial Information

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Systems, the Enoch Pratt Library, the Baltimore Environmental Police, and the Maryland State Police. Mr. O'Brien advised that the Committee meets bi-monthly. He further advised that the Committee has been actively working to improve connectivity and address issues of shared concern. He further advised that technology projects funded by the CJCC are monitored by the Committee until successful completion, and repairs or maintenance issues are addressed collaboratively.

Mr. O'Brien stated that due to the recent cut to the CJCC funding, technology projects that benefit multiple Council members would no longer be able to be funded through the CJCC; however, Committee members would explore alternative funding sources. He further stated that since his report to the Council last year, the Technology Committee has accomplished a number of goals, which include:

- The Technology Committee continued to foster collaboration and communication regarding numerous fiber and connectivity issues and projects for the benefit of CJCC member agencies as well as other criminal justice partners to achieve shared objectives and actively worked to share resources.
- Technology Committee members worked collaboratively to install and connect LiveScan machines for fingerprinting in the Circuit Court and District Court and to establish a protocol for their use. Four machines are fully operational and allow for the fingerprinting of individuals who have been convicted of an offense but not arrested and booked.
- The Committee recommended that the Council fund the upgrade of several core switches and enhancements to the CJCC fiber network in anticipation of expansion to reach additional locations and to plan for future growth. The Committee continues to monitor the project until completion.
- The Committee recommended funding by the Council for an upgrade of an uninterrupted power supply on the CJCC fiber network to prevent loss of connectivity and is working on completing this project as well.
- The Committee facilitated the creation of a protocol with MOIT to allow for fiber cuts to be repaired promptly and is working with MOIT to memorialize the protocol.
- The Technology Committee continues to provide technical assistance to the Sheriff's Office on the creation and implementation of a Records Management System (RMS).
- The Committee continues to acquire new members from agencies interested in partnering to improve connectivity and network integration.

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Mr. O'Brien stated that moving forward; the Technology Committee would continue to facilitate the exchange of information on topics of broad interest, including wireless connectivity in the courthouses and body worn camera technology issues, providing an opportunity for discussion between the state and local Committee members.

Mr. O'Brien thanked the Council for their support of this collaborative effort.

Judge Peters thanked Mr. O'Brien for his report.

IX. PRESENTATION ON THE JUSTICE REINVESTMENT INITIATIVE - EDWARD PARKER, DEPUTY DIRECTOR, GOVERNOR'S OFFICE OF CRIME CONTROL AND PREVENTION

Edward Parker announced to Council members and their representatives that as of March 1, 2015, he would be retiring from the Governor's Office of Crime Control & Prevention (GOCCP). Mr. Parker introduced Cara Sullivan from GOCCP who gave a PowerPoint presentation on the Justice Reinvestment Coordinating Council; the Council's overview, findings, projected impacts, and policy recommendations. Ms. Sullivan reported that the Justice Reinvestment Coordinating Council seeks to maximize the public safety returns on Maryland's corrections spending through SB602 which established the bipartisan, inter-branch Justice Reinvestment Coordinating Council to "develop a statewide framework of sentencing and corrections policies to further reduce the state's incarcerated population, reduce spending on corrections, and reinvest in strategies to increase public safety and reduce recidivism...". She advised that the full Council of 21 members met six times from June 2015 through the end of the calendar year.

Ms. Sullivan referred Council members to the Policy Development Subgroup Members PowerPoint slide. She identified that the Chair of the Sentencing subgroup was Senator Bobby Zirkin; Chair of the Release and Reentry subgroup was Delegate Kathleen Dumais and Chair of the Supervision subgroup was Senator Michael Hough. She introduced Connie Utada from the Pew Charitable Trusts, who explained the data findings obtained from interviews, documents, and state and national data. She conveyed that while prison admissions are down 19% over the last 10 years, 58% are for nonviolent crimes and nearly 60% are violations of probation or post-release supervision. She further conveyed that 43% of probation revocations and over 70% of parole and mandatory supervision returns are for technical violations. Ms. Utada noted that offenders sentenced under the guidelines are more likely to be sentenced to

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incarceration than they were a decade ago. She advised that despite research demonstrating the limited public safety benefit of keeping offenders in prison longer, time served across all offense types has gone up 23% in the last decade, driven by a 25% increase in average sentence length. Ms. Utada reported that while Maryland has taken steps to adopt many evidence based practices, the state lacks statutory and budgetary support to fully implement and sustain these principles. She further reported that supervision resources are not focused on those at the highest risk to reoffend, as 70% of probationers and 65% of the post-release supervision population are on low-moderate risk supervision, and current statutory barriers and variations in practice are limiting the use of sanctions and incentives as an effective population management and behavioral change tool.

She concluded the presentation by discussing the projected impacts and policy recommendations. Ms. Utada advised that the recommendations of the Justice Reinvestment Coordinating Council are projected to reduce the state's prison population by 14% from its current level to 17,600 by 2026, saving \$247 M over the next decade. Ms. Utada further advised that there were 19 Justice Reinvestment Coordinating Council's policy recommendations including investing in treatment options to increase funding to expand 8-507 beds through the Department of Health and Mental Hygiene; enhancing transition planning, support and services for offenders returning to their communities; creating a grant program to request proposals for programs or practices to reduce recidivism, hold offenders accountable and control corrections spending; and establishing beds for medical parolees.

Judge Peters thanked Mr. Parker, Ms. Sullivan, and Ms. Utada for their report.

Judge Peters adjourned the meeting at 1:21 p.m. The next meeting will be held on Wednesday, April 13, 2016 at 12:30 p.m., Courthouse East, Room 510.

MEETING HANDOUTS

- 1) Minutes from the December 9, 2015 meeting
- 2) Central Region Statistics Report
- 3) Baltimore Police Department Report
- 4) CJCC Letter to Senator Catherine E. Pugh
- 5) CJCC Letter to Delegate Curt Anderson
- 6) CJCC Accomplishments 2014-2015
- 7) United States Attorney's Report- **PowerPoint**
- 8) State's Attorney's Annual Report - **Booklet**

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- 9) Behavioral Health System Baltimore- **PowerPoint**
- 10) Justice Reinvestment Coordinating Council – **PowerPoint & Flyer**

Respectfully submitted,

Kimberly Smalkin Barranco
CJCC Executive Director