

THE BALTIMORE CITY CRIMINAL JUSTICE  
COORDINATING COUNCIL

# COMPREHENSIVE ANNUAL REPORT

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FISCAL YEAR 2017

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# THE BALTIMORE CITY CRIMINAL JUSTICE COORDINATING COUNCIL

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## INTRODUCTION

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The Baltimore City Criminal Justice Coordinating Council (Council or CJCC) is the identified forum by which key criminal justice stakeholders for the City of Baltimore come together to identify and discuss issues, share necessary information, and develop effective measures to address the issues that confront and hamper the administration and enforcement of justice in Baltimore City.

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## PROJECT SUMMARY

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The Criminal Justice Coordinating Council is active within the Baltimore City Criminal Justice System in identifying, planning, and coordinating solutions for problems which may arise. The Criminal Justice Coordinating Council is a vital entity for ensuring the participation of all stakeholders operating in and affected by the Baltimore City Criminal Justice System. The Council assists the member agencies in the planning and delivery of quality services. The Council is not a statutorily created entity and has no authority to mandate member participation or specific activities but was created pursuant to a memorandum of understanding in 2001. It is expected that all participants in the criminal justice community have an opportunity to communicate specific needs and interests before the Council makes any recommendations. The Council is also the facilitator for integrating computer networks within the criminal justice system.

Membership on the Criminal Justice Coordinating Council is defined by the Memorandum of Understanding (MOU) executed by the criminal justice partners in August 2001 and amended in October 2004, October 2008, and October 2016. The current membership includes regular representation from the Baltimore City Mayor's Office, the Circuit Court for Baltimore City, the District Court for Baltimore City, the Baltimore City Council, the Department of Public Safety and Correctional Services, the Baltimore City Office of the State's Attorney, the Office of the Public Defender, the Baltimore Police Department, the Division of Pretrial Detention and Services of the Department of Public Safety and Correctional Services, the Division of Parole and Probation of the Department of Public Safety and Correctional Services, the United States Attorney for the District of Maryland, the Office of the Clerk of the Circuit and District Courts for Baltimore City, the Baltimore City Sheriff's Office, the Baltimore City Health Department, the Baltimore City Bar Association, Behavioral Health Systems Baltimore, the Office of the Attorney General, the Department of Juvenile Services, and the Governor's Office. The Council meetings are open to the public and are also regularly attended by members of the Legislature and their staff as well as private and public agencies, groups and citizens interested in the criminal justice system.

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## PROJECT NARRATIVE

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The mission of the Council is for members of the Baltimore City Criminal Justice Coordinating Council and their respective agencies to work cooperatively to enhance public safety and reduce crime in Baltimore City, to advance the fair and timely disposition of cases, and to ensure justice for those accused of crimes and the victims of crimes. To accomplish our mission, we vigorously address policy questions, systemic problems, and other issues affecting public safety and the administration of criminal justice in Baltimore City. We facilitate the initiation, coordination, implementation, and evaluation of effective practices and procedures among ourselves and with other members of the criminal justice community. We promote and encourage inter-agency decision-making and communication and the sharing of timely and accurate criminal justice information. The Council is currently chaired by Judge Charles Peters, who became the Judge-in-Charge of the Criminal Docket in January 2015 and thus also assumed the role of Chair of the Council.

The Baltimore City Criminal Justice Coordinating Council (Council or CJCC) was formed in January 1999 by a group of key criminal justice stakeholders interested in addressing systemic problems and other issues affecting criminal justice in Baltimore City. In April 1999, the Council appointed a part-time Project Coordinator to direct its mission and to identify areas of possible reform. The primary initial focus was to expedite criminal case processing by coordinating the efforts of criminal justice system participants. The Council convened working groups and held regular monthly meetings for these purposes. To further formalize the ad hoc group, a Memorandum of Understanding (MOU) was signed by the respective agencies in August 2001 which set forth the Council's purpose and identified the composition of the Council membership, the duties and responsibilities of its Executive Director, the authority to adopt an Action Plan from time to time, and the preparation of an Annual Report.

From September 1999 to November 2001, the Council was chaired by Judge David B. Mitchell. During Judge Mitchell's tenure, necessary funding was approved to allow for the creation of a Council office with the General Assembly allocating \$250,000 in the FY 2002 Budget. The Judiciary also allotted \$150,000 in its budget. These dedicated funds allowed the Council to hire full-time contractual staff in May 2001 to manage the increasing responsibilities of the day-to-day operations of Council business and continue funding its information technology initiative that was begun in 1999. In 2003, however, in light of tighter budgets, the Council's State funding was drastically reduced from a total of \$400,000 to \$235,500, which required a reduction in funds dedicated to information technology.

In September 2001, the Council held its first retreat. The purpose of the retreat was to develop formal mission and vision statements and to collectively identify present and future Council goals with the view of developing strategic focus areas and subsequent performance measures to further compliment implementation and evaluation of prior, on-going, new and proposed initiatives.

In November 2001, Judge Stuart R. Berger assumed the role of Chairman of the Council by virtue of his role as the Judge-In-Charge of the Criminal Docket, replacing Judge Mitchell. Under Judge Berger's tenure, the Council continued to make progress in addressing issues affecting the administration of criminal justice in Baltimore City. Most notably, the Council reorganized its method of addressing the critical issues affecting criminal justice in Baltimore. This reorganization was the result of information and ideas gathered at the retreat the Council held in September 2001. In addition to conducting monthly meetings, the Council decided to create various subcommittees to discuss and develop action plans for the significant issues the Council was addressing.

In January 2003, Judge John M. Glynn became the Judge-In-Charge of the Criminal Docket and assumed the role of Chair of the Council until January 2008. Under Judge Glynn's tenure, the Council contributed to numerous projects and developed several subcommittees to address various criminal justice

issues in Baltimore City. In January 2008, Judge John Philip Miller became the Judge-in-Charge of the Criminal Docket and assumed the role of Chair of the Council. Under Judge Miller's leadership the Criminal Justice Coordinating Council continued to address areas of importance to the criminal justice system. During his tenure as Chair, the Council created a Technology Committee and funded numerous technology projects to improve connectivity between members utilizing the CJCC fiber. The Council was expanded to include the Secretary of the Department of Juvenile Services as a member, and an organizational protocol for the CJCC was also developed during Judge Miller's tenure.

In January 2010, Judge M. Brooke Murdock became the Judge-in-Charge of the Criminal Docket and assumed the role of Chair of the Council. During her tenure as Chair, the Council coordinated the planning and successful implementation of the Fugitive Safe Surrender program and formed a Post-Arrest Practices Committee to study and address issues regarding bail, pretrial release and other post-arrest concerns.

In January 2012, Judge Barry G. Williams became the Judge-in-Charge of the Criminal Docket and at the same time, he assumed the role of Chair of the Council. Under his leadership in July 2013, the Mental Health Committee was created to address issues relating to mentally ill defendants in the District and Circuit Court, and to provide a forum to collaboratively address warrant, assessment, prompt admission and return, and emergency petition issues. Several key technology projects were also funded by the Council under his tenure which have improved connectivity for all of the members who utilize the CJCC fiber.

In January 2015, Judge Charles Peters became the Judge-in-Charge of the Criminal Docket and assumed the role of Chair of the Council. Under his tenure, the Council was expanded to include the Commissioner of the Baltimore City Health Department. Currently, under his leadership, the Criminal Justice Coordinating Council continues to make significant progress in accomplishing its mission.

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## **OVER A DECADE OF SUCCESS:**

### **1999 - 2016 ACCOMPLISHMENTS**

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The Council's accomplishments between 1999 and the signing of its Memorandum of Understanding in 2001 include:

- Established a computerized criminal justice system allowing agencies to communicate with each other using the half million dollar fiber-optic network which was created in 1999;
- Creation of a Differentiated Case Management System for the Circuit Court Criminal Docket;
- Transferred responsibility for charging defendants from the Police Department to the State's Attorney's Office which allowed for better case screening and prosecution;
- Funding and creation of a fiber-optic network that enabled automated case management and information sharing between courts and agencies in the criminal justice system;
- Creation of the Early Disposition Court.

The following matters were among its accomplishments during November 2001 and December 2002:

- Restructuring of the Early Resolution Program and the Early Resolution Court;

- Re-emphasis on expansion of Open File Discovery;
- Evaluation of the rate of convictions and sentences for persons charged with firearms in Baltimore City;
- Initiation of Pre-Trial Conferences in serious criminal cases to address discovery and other preliminary matters.

From January 2003 through June 2005, the Council accomplishments include:

- Implementation of new Circuit Court initiatives including a Felony Drug Offenders' Program, establishment of a pilot program for the Central Assignment of Certain Felony Crimes, and creation of a Motions Docket to provide a scheduled court event between felony arraignment and the scheduled trial date encouraging disposition of cases prior to a trial date;
- Additional and more effective use of Courtroom Part 40 at the Central Booking and Intake Facility to include Bail Re-Reviews;
- Work Release Program established for Baltimore City;
- Expansion of the Early Resolution Program;
- Civil Citation Program for non-felony offenses;
- Operation of a War Room at CBIF to more effectively address violent repeat offenders;
- Creation of a Jury Duty Committee with the goal of raising public awareness of the importance of jury duty;
- Creation of three (Steering, Mapping and Warrant Technology) Committees regarding the Central Booking and Intake Facility (CBIF);
- Creation of a Substance Abuse Committee;
- Creation of a Strategic Planning Committee;
- Waiver of General Felonies Arraignment;
- Notice of Violation of Probation to the Public Defender's Office;
- Electronic Violation of Probation Bench Warrant;
- Expungement Form distributed by the Release Officers at CBIF to the released individuals;
- Established a Police Department connection to the Judicial Information Systems (JIS) Database;
- Obtained and Funded Connectivity to the Felony Diversion Initiative (FDI) Assessors;
- Developed a new structure for the CJCC monthly meetings to include outside agencies working on issues relevant to the criminal justice system in Baltimore City.



From July 2005 through June 2006, the Council accomplishments include:

- Improved Central Booking and Intake Facility (CBIF) booking process to eliminate delays;
- The new United States Attorney for Maryland actively participated in the CJCC;
- The Domestic Violence Coordinating Committee (DVCC) became a Committee under the CJCC;
- Civil Citation Program was extended by the City Council;
- A Postponement Committee was formed to address the large number of postponements in the Circuit Court for Baltimore City;
- Created procedures and policies to improve warrant searches and service;
- Improved technology to make warrant searches more efficient;
- The CJCC website was updated to create better access to information for the members and the public;
- A maintenance plan was created and budgeted to maintain the CJCC network and fiber;
- Collaborations and partnerships have been formed with healthcare providers to work with CBIF on health concerns including mental health issues;
- Recommendations to eliminate gaps to access treatment through Baltimore City Criminal Justice systems were drafted;
- A Domestic Violence Fatality Review Team (DVFRT) was created by the Domestic Violence Coordinating Committee;
- Fingerprint machines were installed in three Baltimore Police Districts to identify individuals without proper ID so citations can be used for petty offenses as an alternative to arrests;
- An integrated Domestic Violence Court was formed at the Baltimore City Eastside District Court. The State's Attorney's Office, the House of Ruth, the Judiciary and the Court Commissioners are in one location to serve as a "One Stop Shop" for domestic violence;
- A new procedure for the transportation of hospitalized defendants was implemented to improve the communication between the Central Booking and Intake Facility medical staff and the hospital staff;
- After the Office of the Public Defender ceased being able to access defendant's criminal histories, the CJCC organized meetings to create alternative options and resources.

From July 2006 through December 2007, the Council accomplishments include:

- Automatic Expungement Bill passed to automatically expunge release without charges;
- Decreased the number of individuals released without charges;

- Added Baltimore Substance Abuse Systems (BSAS) as an official member of the CJCC;
- The new Secretary of the Department of Juvenile Services actively participated in the CJCC;
- Creation of the Baltimore City Gun Offender Registry, which requires individuals convicted of gun offenses in Baltimore City to register their current address and report to the Baltimore Police Department every six months for a period of three years following their conviction or period of incarceration.

From January 2008 through June 2008, the Council accomplishments include:

- Collaborated to create the Centralized Family Crimes Unit which placed all domestic violence detectives in a centralized location and allows them to be first responders to domestic violence felony cases;
- Assisted in facilitating the procurement of Death Certificates by the Baltimore Police Department to assist in reducing the backlog of unserved warrants;
- Assisted in obtaining connectivity for District Court Drug Court Assessors;
- Supported the collaborative expansion of the Quest database system to assist the Police Department in managing the summonses of officers for Juvenile Court;
- Created a Technology Committee to advise the Council on technology initiatives to support CJCC member connectivity and computer network integration;
- Funded the replacement of numerous core switches on the CJCC fiber network in key locations as part of needed maintenance and to prevent a possible future loss of connectivity;
- Supported a survey to determine the feasibility of a location for a fiber optic cable run from the Baltimore Police Department to the Baltimore Child Abuse Center at 2300 N. Charles Street to enable the collaborative operations of the Center and co-located agencies.

From July 2008 through June 2009, the Council accomplishments include:

- Amended the CJCC MOU to add the Department of Juvenile Services as a member of the CJCC and changed membership from Lt. Governor of Maryland to Governor;
- Adopted a new report rotation schedule for CJCC meetings which allows all members the opportunity to address the Council on issues of importance occurring at their agencies;
- Developed and adopted an organizational protocol for the Council;
- Adopted a Strategic Plan for 2009 which established strategies and goals for the Council and its members;
- Funded the establishment of a fiber connection between the Department of Parole and Probation and the Baltimore Police Department to support the Gun Registry and provide a secure connection, high speed access, and increased bandwidth;
- The Family Crimes Unit pilot project expanded to operate citywide;

- Restructured the Domestic Violence Coordinating Committee which is now comprised of a Full Committee meeting quarterly and a Steering Committee comprised of a core group of members who meet monthly to ensure progress is being made on the Committee's domestic violence related initiatives;
- The Domestic Violence Coordinating Committee and the Domestic Violence Fatality Review Team meetings were filmed as part of a documentary entitled "Power and Control: Domestic Violence in America", which is used as a resource for teaching as well as professional training;
- Established a protocol regarding Domestic Violence probation cases which will allow the State's Attorney's Office to better track violations and court outcomes;
- Presented the DVFRT recommendations to the Governor's Family Violence Council and discussed common themes and issues of importance with individuals from state-wide agencies and organizations;
- Implemented several DVFRT recommendations regarding recognizing and responding to the dangers of strangulation and facilitating provision of medical care to domestic violence victims through weekly in-service strangulation training for police officers and sheriffs;
- Served as a model Domestic Violence Fatality Review Team by hosting DVFRT team representatives from other jurisdictions across the state to demonstrate how to conduct thorough reviews;
- Co-sponsored a reception to recognize the installation in the Baltimore City Circuit Court of the House of Ruth Maryland's traveling photographic exhibit on domestic violence, "A Line in the Sand";
- Participated in the Governor's Family Violence Council's Domestic Violence Awareness Media Day in furtherance of the DVFRT recommendation to "Change Attitudes about Domestic Violence" through training of journalists and the media;
- Established a protocol for the pick-up of protective orders to expedite service of process;
- Significantly reduced the number of individuals released with open warrants due to the diligence of the Warrant Committee in monitoring the progress in this area and facilitating communication between the member agencies involved;
- Established a protocol for the service of hospital warrants;
- Re-convened the Postponement Committee to examine ways to reduce the number of postponements in Circuit Court;
- Established a Transportation Committee to address issues associated with transporting BCDC and DOC inmates to court as well as within the courthouses;
- Convened a Re-Entry/ID Workgroup to address the issue of identification for individuals who are re-entering society after incarceration;
- Participated in Circuit Court Drug Court meetings and initiatives;

- Created a Continuity of Operations Planning (COOP) Committee to provide a forum for the exchange of information and allow member representatives to work collaboratively on issues of common concern regarding emergency preparedness;
- Funded the replacement and upgrade of equipment and supplies for numerous core switches on the CJCC fiber network in key locations as part of needed maintenance and to prevent a possible future loss of connectivity;
- Funded the replacement and installation of 24 strand single mode cable/fiber between the Mitchell Courthouse and 6 St. Paul Street to expand the reach of the CJCC fiber network, prevent a possible loss of connectivity and allow for future expansion;
- Funded the installation of fiber to the Borgerding District Court on Wabash Avenue from the Network Maryland subway corridor, connecting the courthouse and its users to state fiber and the CJCC fiber presence at 6 St. Paul Street and providing significant cost savings over existing connectivity expenses;
- Participated in a strategic planning retreat regarding bail review and pretrial release;
- Assisted the Juvenile Court in refining the protocol for the execution of juvenile writs and warrants by law enforcement.

From July 2009 through June 2010, the Council accomplishments include:

- Coordinated the planning and successful implementation of the Fugitive Safe Surrender program June 16-19, 2010. Fugitive Safe Surrender was designed by the U.S. Marshal's Service to encourage persons wanted for non-violent felony or misdemeanor crimes to voluntarily surrender to the law in a faith-based setting and have their outstanding criminal cases resolved onsite. Due to the cooperation of Federal, State, and local agencies, the faith-based host churches, and community groups, 979 individuals surrendered and 1016 warrants were served and cleared during the four days of the program;
- Created a Safe Surrender Steering Committee to plan every aspect of the Baltimore metropolitan regional initiative which included representatives from over twenty federal, state, and local agencies;
- The Steering Committee, chaired by CJCC Executive Director Kimberly Barranco, collaborated and planned all facets of the initiative, including selection of the sites for the turn-in and courthouse, security and logistics of the turn-in, check-in and identification of the individual surrendering, screening for and serving open warrants, performing criminal history checks, assessing parole and probation status, recording the service of the warrant through LiveScan, creation of a duplicate court file, determining types of cases and offenses to be handled, plea agreement negotiations, case adjudication, sentencing, scheduling post-FSS court appearances as needed, providing information regarding drug and alcohol treatment, job training, and the procurement of a drivers license, and promoting and publicizing the initiative;
- Assisted in procuring grant funding for the Fugitive Safe Surrender program;
- Promoted the Safe Surrender program at presentations to the Judiciary, various Community Relations Councils, the Interdenominational Ministerial Alliance, the Baltimore County Bar Association, and at the GOCCP Metro Regional meeting and meeting of Bureau of Justice

Assistance officials;

- Assisted in the establishment of a new protocol regarding the surrender of firearms pursuant to protective orders issued after October 1, 2009;
- Participated in a statewide meeting to discuss best practices for domestic violence for the Division of Parole and Probation;
- Established a protocol through a DVFRT workgroup which allows the State's Attorney's Office to communicate directly with the Division of Parole and Probation regarding Domestic Violence probation cases to improve court outcomes;
- Monitored the progress of the centralized Family Crimes Unit which tripled the number of victims they are working with through victim advocates;
- Provided training to the District Court and Circuit Court bench on the seriousness of strangulation as part of a comprehensive recommendation by the DVFRT to recognize and respond to the dangers of strangulation;
- Continued to serve as a model Domestic Violence Fatality Review Team by giving a presentation on the qualities of an effective team at a statewide Domestic Violence Fatality Review conference;
- Monitored the implementation of the Baltimore Police Department and House of Ruth lethality assessment pilot project and offered suggestions to improve outcomes;
- Continued significant reductions in the number of individuals released with open warrants due to the diligence of the Warrant Committee in monitoring the progress in this area and facilitating communication between the member agencies involved;
- Facilitated improvements in prisoner transportation through the CJCC Transportation Committee;
- Assisted the Adult Drug Court and Felony Drug Diversion Initiative as needed and participated in meetings;
- Funded the relocation of the CJCC core switch from the Municipal Building to the Baltimore Police Department Headquarters to allow for greater access, monitoring and climate control;
- Monitored and oversaw the technology projects funded in 2009: (1) the installation of fiber between the Mitchell Courthouse and 6 St Paul Street; (2) the upgrade of equipment and supplies for core switches on the CJCC fiber network in key locations; and (3) the installation of fiber to the Borgerding District Court on Wabash Avenue.

From July 2010 through June 2011, the Council accomplishments include:

- Established a Post-Arrest Practices Committee to study and address issues regarding bail, pretrial release and other post-arrest concerns and identify gaps and/or deficiencies that can be acted upon to improve the system;
- Suggested the implementation of an expedited bail review process for defendants with reduced charges;

- Facilitated improvements in prisoner transportation and communication through the CJCC Transportation Committee;
- Encouraged and facilitated through Warrant Committee meeting discussions the recall and dismissal of several hundred MTA citation case warrants by the State's Attorney's office in an effort to further reduce the warrant backlog;
- Facilitated the development of a protocol regarding the issuance of FTA writs for MTA citations;
- Continued significant reductions in the number of individuals released with open warrants due to the diligence of the Warrant Committee in monitoring the progress in this area and facilitating communication between the member agencies involved;
- Established a new protocol for the pick-up of warrants and protective orders to expedite service of process;
- Coordinated the development of a paperless warrant protocol for juvenile warrants;
- Addressed issues with identifying charges and related criminal history to be expunged and facilitated solutions;
- Monitored efforts by the Motor Vehicle Administration, the Division of Corrections and the Division of Pretrial Detention and Services to facilitate the provision of documents needed to obtain identification and to increase the number of IDs processed for re-entering individuals and worked cooperatively to improve outcomes;
- Completed the Fugitive Safe Surrender After Action Report and Improvement Plan which contains a detailed summary of the FSS program and provides recommendations for future warrant turn-in initiatives as well as recommendations geared toward emergency preparedness based upon the lessons learned from Fugitive Safe Surrender;
- Assisted the B'More for Healthy Babies Steering Committee in outreach to the criminal justice community and domestic violence service providers;
- Participated in meetings with the Supervised Visitation Center Committee in its planning for a Supervised Visitation Center in Baltimore City to serve families with a history of domestic violence;
- Continued to work on concrete means to enhance victim support and provide additional information to the court at hearings through the Domestic Violence Coordinating Committee;
- Funded a survey to determine an alternate fiber connectivity route for a future redundant fiber installation from the Juvenile Justice Center to the Central Booking and Intake Center;
- Funded the installation of forty-eight count of single mode fiber from the Juvenile Justice Center to the Central Booking and Intake Center to allow for future expansion and provide a more reliable connection.

From July 2011 through June 2012, the Council accomplishments include:

- Coordinated a protocol with the Department of Public Safety and Correctional Services to allow for the transportation of individuals with out-of-jurisdiction warrants upon their release from a DOC facility within Baltimore City and service of the warrant on the defendant;
- Encouraged and facilitated through Warrant Committee meeting discussions the recall and dismissal of a backlog of MTA warrants;
- Diligently monitored the progress of the Warrant Service Protocol to expedite the service of outstanding warrants and facilitated communication between the member agencies involved;
- Facilitated a change in policy with the Baltimore County Detention Center to allow Baltimore City to fax writs 48 hours in advance for all hearings, including protective order hearings;
- Developed a paperless protocol for juvenile writs with the Juvenile Court which was instituted in the Sheriff's Office;
- Coordinated the drafting of a revised Circuit Court failure to appear bench warrant to clarify the protocol for judicial review;
- Coordinated meetings to address how photographic evidence is obtained and transmitted in domestic violence cases and monitored the effectiveness of the established protocols;
- Encouraged the establishment of a new protocol to track protective order service and monitored its implementation;
- Established a protocol with representatives from Baltimore County for the transmission of service of process returns and updating of the Vine Protective Order system for protective orders issued for out-of-jurisdiction respondents;
- Addressed conflicting protective orders issued by the Circuit and District Court resulting in the establishment of a protocol to determine if there is an existing order in place;
- Formed a Domestic Violence Outreach Workgroup to offer outreach to the faith-based community to heighten awareness of domestic violence and to educate citizens on the impact domestic violence has in the community;
- Assisted in the development of a protocol for the service of protective orders on incarcerated respondents;
- Established a model protocol for assessing and providing services within the first 24 hours for children exposed to domestic violence involving the fatality or near fatality of one or more parents;
- Created an electronic resource manual containing important information for caregivers caring for children who lost a parent due to domestic violence;
- Recommended to the Judiciary that biting as an act of abuse be a check box choice which was added to the revised Protective Order Petition;

- Participated in a statewide Domestic Violence Fatality Review Council and suggested recommendations for statewide implementation;
- Assisted in providing domestic violence resource information for health care providers through the Maryland Department of Health and Mental Hygiene's website;
- Funded and monitored the successful installation of forty-eight count of single mode fiber from the Baltimore City Juvenile Justice Center to the Central Booking and Intake Center to allow for future expansion and provide a more reliable connection;
- Funded a replacement audio-visual security system located at the entrance to a Courthouse East prisoner lockup and monitored its successful installation;
- Funded the installation of forty-eight count of single mode fiber from the Baltimore City Juvenile Justice Center to the Baltimore Police Department Headquarters;
- Provided technical assistance to the Sheriff's Office to eliminate radio connectivity dead spots in the courthouses;
- Continued to facilitate improvements in prisoner transportation and communication through the Transportation Committee;
- Established a protocol allowing for the direct reporting of inmates sentenced to serve weekends, eliminating the need for inmate transportation;
- Assisted in streamlining the intake process by distributing to the Courts a handout for defendants sentenced to serve weekends listing what can and cannot be brought into the facility as well as a health screening form;
- Facilitated meetings to coordinate the provision of data to the Circuit Court concerning failure to pay court costs and fines;
- Suggested that bail review hearings should be held at the preliminary hearing when charges are reduced from a felony to a misdemeanor based upon the change in circumstances;
- Recommended that the State's Attorney's Office review Commissioner issued charges from citizen complaints in an effort to shorten pre-trial incarceration time, and this protocol was implemented and reduced the docket;
- Supported the Office of the State's Attorney's expansion of the criteria for pretrial diversion programs;
- Suggested that notice of failure to pay a bail bond forfeiture should be sent to the Maryland Insurance Administration which was implemented;
- Recommended that Commissioners set cases involving homeless defendants who would otherwise be eligible to be released on their personal recognizance on the next available ER docket within one or two days of release, lessening the possibility of a failure to appear;
- Improved coordination between criminal justice partners regarding communication of courthouse closures in the event of an emergency;



- Facilitated the dissemination of information to all member agencies through informative presentations at Council meetings.

From July 2012 through June 2013, the Council accomplishments include:

- Diligently monitored the progress of the Warrant Service Protocol to expedite the service of outstanding warrants and facilitated communication between the member agencies involved, resulting in another consecutive year of a miniscule number of individuals released from CBIF with open warrants;
- Coordinated a protocol with the Department of Public Safety and Correctional Services and the Sheriff's Office to serve warrants for Circuit Court VOP cases on defendants in DOC facilities and commit them to DPSCS pending their hearing, and facilitated the clearing of a backlog of VOP warrants;
- Encouraged and facilitated through Warrant Committee meeting discussions the recall and dismissal of warrants by the State's Attorney's office in an effort to further reduce the warrant backlog;
- Monitored the process of converting statements of charges to citations and reviewed the effect of their addition to the dockets in the Early Resolution Court;
- Discussed the frequency of unsigned offense reports and draft statement of charges as well as solutions to alleviate their occurrence;
- Reviewed the existing written book and charge procedure and suggested edits to conform with current practice;
- Monitored defective citations written without arrest;
- Facilitated communication between the stakeholders regarding expungements and addressed discrepancies in records;
- Assisted in the dissemination of information regarding the protocol created to address the requirement for inked signatures on statements of charges and statements of probable cause and monitored the Rules Committee for a change in the requirement;
- Instituted a paperless protocol between the Juvenile Court and the Sheriff's Office for juvenile writs;
- Established a point of contact for police officers to call to verify admittance of a patient when a defendant with an open mental health warrant has returned to a facility;
- Implemented a protocol for court personnel to stamp hospital warrants to alert BPD there is a need for service;
- Continued to work on concrete means to enhance victim support and provide additional information to the court at hearings through the Domestic Violence Coordinating Committee;
- Assisted in the transition process for the Sheriff's Office to assume service of process for all peace orders and protective orders issued by a judge in Baltimore City;

- Ensured that BPD has protocols in place to effectively serve protective orders issued in the District Court and provide returns of service to the Court during the transition phase;
- Facilitated discussions between stakeholders regarding the construction of space at the Eastside District Court to provide the Sheriff's Office with space to interview petitioners as well as provide the SAO with a dedicated victim waiting room;
- Assisted BPD in drafting their Court Liaison Unit Standard Operating Procedure for the service of protective orders and obligation to update the VPO system;
- Continued to monitor the effectiveness of the established protocols for the transmittal of photographic evidence in domestic violence cases;
- Assisted in the coordination of a protocol for petitioners who are granted temporary Protective Orders in the Circuit Court to be interviewed by Sheriff's Deputies providing valuable information for successful protective order service;
- Ensured that a protocol for the transmission of service of process returns and updating of the Vine Protective Order (VPO) system for protective orders issued for out of jurisdiction respondents in Baltimore County was followed;
- Assisted the District Court and the Circuit Court in the implementation of protocols to note domestically related offenses in the criminal history;
- Coordinated a protocol to stamp bench warrants issued by the Circuit Court as "DV" to identify warrants in domestically related cases which assists the Sheriff's Office in prioritizing service of these warrants;
- Established a protocol in the Circuit Court to stamp probation orders "DV" to assist Community Supervision in the assignment of probationers to the FAST unit;
- Participated on a Governor's Office and Mayor's Office Domestic Violence Outreach Workgroup to provide outreach to the faith-based community to heighten awareness of domestic violence and to educate citizens on the impact domestic violence has in the community;
- Ensured that the protocol for assessing and providing services within the first 24 hours for children exposed to domestic violence involving the fatality or near fatality of one or more parents was followed;
- Promulgated recommendations formed as a result of studying issues which arose from fatalities the DVFRT reviewed in 2011 and 2012 and presented them to the Criminal Justice Coordinating Council;
- Distributed the DVFRT healthcare recommendations to hospitals and healthcare facilities in Baltimore City in cooperation with the Maryland Healthcare Coalition;
- Served as a model Domestic Violence Fatality Review Team by hosting DVFRT representatives from other jurisdictions across the state to demonstrate how to conduct thorough reviews;
- Coordinated a meeting with representatives from the Sheriff's Office and the Mayor's Office of Information Technology to prioritize requests from the Sheriff's Office for emergency service;

- Provided technical assistance to the Sheriff's Office on the creation and implementation of a Records Management System (RMS);
- Monitored the successful installation of forty-eight count of single mode fiber funded by the Council from the Baltimore City Juvenile Justice Center to the Baltimore Police Department Headquarters;
- Recommended the Council fund the upgrade of several core switches and enhancements to the CJCC fiber network in anticipation of expansion to reach additional locations and to plan for future growth;
- Facilitated the creation of a protocol with MOIT to allow for fiber cuts to be repaired promptly and is working with MOIT to memorialize the protocol;
- Provided technical assistance to the Sheriff's Office on the establishment of a network connection to planned offices within the Eastside District Court building to facilitate the service of protective orders;
- Continued to facilitate improvements in prisoner transportation and communication through the Transportation Committee;
- Facilitated the creation of a protocol to remove indicted defendants from the preliminary hearing transportation list;
- Monitored the effectiveness of the weekend reporting protocol and distributed a memo to all judges clarifying the parameters of the protocol;
- Enabled the Office of the Public Defender to confer with their clients more rapidly by facilitating their receipt of transportation lists from the DPSCS Transportation Unit;
- Assisted in the creation of a new transportation protocol for the release of acquitted defendants;
- Facilitated better communication among the stakeholders concerning the writ process for Federal prisoners;
- Monitored issues regarding the transportation of Circuit Court Mental Health docket defendants and suggested improvements in this area;
- Coordinated with homeless service providers to establish a homeless court docket to address misdemeanor offenses and open warrants as well as provide access to services;
- Monitored the process of converting statements of charges to citations to determine its effect on reducing the pre-trial population;
- Formed a workgroup to produce a best practices in bail and pretrial release worksheet that will be distributed to Circuit and District Court Judges;
- Recommended that the District Court institute a protocol for the court clerks to check VINE for defendants' locations when they fail to appear prior to the Court issuing a bench warrant, and this protocol was implemented in the District Court;

- Encouraged the Judicial Information Systems to work with DPSCS on interfacing its Maryland Electronic Courts Initiative to capture known data in an effort to provide as much information as possible to judges making bail determinations;
- Monitored the efforts of the Office of the Public Defender to become part of the post-commitment process to gather information for bail review hearings;
- Supported the Office of the State's Attorney's expansion of the criteria for pretrial diversion programs;
- Improved coordination between criminal justice partners regarding communication of courthouse closures and the procurement of needed resources during emergency events;
- Continued to provide current contact information and essential functions of court stakeholders for inclusion in the Court's Continuity of Operations Plan;
- Assisted in the dissemination of information regarding the statewide interoperable radio network to COOP Committee members;
- Facilitated emergency notification of CJCC members by the Baltimore City Office of Emergency Management;
- Disseminated resource materials addressing various emergencies to stakeholders;
- Facilitated the dissemination of information to all member agencies through informative presentations at Council meetings.

From July 2013 through June 2014, the Council accomplishments include:

- Facilitated protocols for the Service of Protective Orders on respondents and the provision of return of service after the Baltimore City Sheriff's Office assumed responsibility for service;
- Convened the Pretrial Detainees over One Year Workgroup and encouraged the establishment of the Pretrial Detainee Initiative (PDI) to reduce the number of detainees on the list of pretrial detainees being held in custody longer than one year;
- Provided technical assistance to the Sheriff's Office for their assumption of protective order service and installed fiber connectivity to their new office space in Courthouse East and at the Eastside District Court;
- Disseminated resources on dealing with an active shooter situation to COOP Committee members for dissemination to their agency members;
- Created a protocol to remove indicted defendants from the preliminary hearing transportation list to prevent unnecessary transportation;
- Diligently monitored the progress of the Warrant Service Protocol to expedite the service of outstanding warrants and facilitated communication between the member agencies involved, resulting in another consecutive year of a miniscule number of individuals released from CBIF with open warrants;

- Recommended that information about bail reviews be added to the Baby Judge School curriculum which was adopted;
- Addressed the implementation of the Richmond mandate for state furnished counsel at initial appearances and a Richmond workgroup was formed to discuss the issues and map out agreed upon protocols and work processes;
- Assisted in the implementation of a Homeless Docket to offer assistance to transient and homeless defendants to help reduce the number of homeless defendant FTAs by offering individualized treatment plans;
- Funded and updated the core switch on the CJCC fiber network in anticipation of expansion to reach additional locations and to plan for future growth and prevent breakdown;
- Facilitated the dissemination of information to all member agencies through informative presentations at Council meetings.

From July 2014 through June 2015, the Council accomplishments include:

- Diligently monitored the progress of the Warrant Service Protocol to expedite the service of outstanding warrants and facilitated communication between the member agencies involved, resulting in another consecutive year of a miniscule number of individuals released from CBIF with open warrants;
- Facilitated a protocol to process defective citations by BPD and established a protocol for the notification of defendants;
- Monitored a protocol with the Department of Public Safety and Correctional Services and the Sheriff's Office to serve warrants for Circuit Court VOP cases on defendants in DOC facilities and commit them to DPSCS pending their hearing, and facilitated the clearing of a backlog of VOP warrants;
- Facilitated communication between the stakeholders regarding expungements and addressed discrepancies in records;
- Established a protocol for warrant service for detainees at CBIF to re-book those offenders with outstanding warrants;
- Revised a written book and charge procedure and edited it to conform to current practice;
- Established a CJCC workgroup to address the decriminalization of marijuana effective October 2014;
- Provided sample civil marijuana citations and addressed issues with incorrectly written civil marijuana citations;
- Collaboratively established a marijuana docket and policies for respondents who fail to appear as well as court appearances by law enforcement;
- Discussed Court processes regarding payment, scheduling and jointly issued criminal traffic and civil marijuana citations;

- Provided a forum for multiple law enforcement agencies to discuss their current practices in training and evidence collection of marijuana;
- Coordinated policies and procedures for marijuana civil citations with local jurisdictions and law enforcement agencies;
- Facilitated improvements to transportation of individuals from the Department of Public Safety and Correctional Services (DPSCS), Baltimore City Detention Center (BCDC), and movement within the courthouses, and assisted in fostering greater communication between member agencies;
- Monitored the effectiveness of a protocol to remove indicted defendants from the preliminary hearing transportation list;
- Coordinated the receipt of transportation lists from the DPSCS Transportation Unit to the Office of the Public Defender to allow them to confer with their clients more rapidly;
- Addressed issues with booting and ticketing of public safety vehicles;
- Facilitated the creation of a protocol which allows BCDC Records staff to see where inmates are located, resolving issues regarding the lack of transportation for inmates due to security reasons;
- Monitored the Baltimore City Sheriff's Office Domestic Violence Unit's assumption of service of all protective orders in Baltimore City issued out of the District and Circuit Courts of Maryland in addition to orders from other jurisdictions within Maryland and those received from other states;
- Improved the service of Protective Orders on respondents and the provision of returns of service to the District and Circuit Courts from a reported 10-12% to 71% since the Sheriff's Office's assumption of service;
- Assisted in the creation of the Protective Order and Peace Order Pamphlet produced by the Sheriff's Office and disseminated it to petitioners and stakeholders;
- Continued to work on concrete means to enhance victim support and provide additional information to the court at hearings;
- Participated on the Interfaith Domestic Violence Coalition to provide outreach to the faith-based community to heighten awareness of domestic violence and to educate citizens on the impact domestic violence has in the community;
- Supported the Baltimore City Supervised Visitation Center and provided suggestions for expansion of services;
- Monitored the established protocol for submission and receipt of photographic evidence;
- Ensured that a protocol for the transmission of service of process returns and updating of the Vine Protective Order (VPO) system for protective orders issued for out of jurisdiction respondents was followed;

- Established a new protocol for the service of respondents by Bailiffs at temporary Protective Order hearings as well as inputting this information into the Vine Protective Order System by the Sheriff's Office;
- Responded to an increase in same sex domestic violence incidents through outreach to the LGBT community and participating in a workgroup dedicated to this issue;
- Promulgated recommendations formed as a result of studying issues which arose from fatalities the DVFRT reviewed in 2013 and 2014 and presented them to the Criminal Justice Coordinating Council;
- Improved communication between Continuity of Operations Planning Committee members during periods of unrest in Baltimore by their addition to the Baltimore City Watch List Notifications Distribution List;
- Investigated possible methods of emergency broadcasts to ensure a coordinated response for the dissemination of information to stakeholders, and supported the Circuit and District Court's use of the RAVE notification system;
- Continued to provide vital information for inclusion in the Court's Continuity of Operations Plan;
- Improved communication between stakeholders during emergency and weather related event closures;
- Disseminated resources to COOP Committee members on handling the Ebola health crisis;
- Fostered collaboration and communication regarding numerous fiber and connectivity issues and projects for the benefit of CJCC member agencies as well as other criminal justice partners to achieve shared objectives;
- Worked collaboratively to install and connect LiveScan machines for fingerprinting in the Circuit Court and District Court and coordinated meetings to establish a protocol for their use;
- Funded the upgrade of an uninterrupted power supply on the CJCC fiber network to prevent loss of connectivity;
- Facilitated the creation of a protocol with MOIT to allow for fiber cuts to be repaired promptly and is working with MOIT to memorialize the protocol;
- Monitored how and when defendants are assessed at BCBIC and BCDC for mental health issues and discussed ways in which the current processes could be improved;
- Facilitated a protocol by Mental Health Parole and Probation agents to provide verification of probationers' medication to BCDC;
- Monitored the effectiveness of an enforceable SOP to aid in the service of bench warrants from the Mental Health Court when the assigned liaison officer is not available;
- Monitored the Sheriff's Office's assumption of service of hospital warrants for mentally ill defendants in need of treatment;

- Provided oversight of a protocol whose creation it facilitated for the proper notification to agencies of return of service of warrants served on defendants who voluntarily walk into a mental health facility;
- Monitored the implementation of the Richmond decision to provide court appointed counsel for initial appearances, including the rate of waivers of counsel by defendants;
- Updated Post-Arrest Practices Committee members on recommendations of the Governor's Commission to Reform Maryland's Pretrial System;
- Monitored the Pretrial Detention Initiative to reduce the population of detainees in custody over one year;
- Facilitated the dissemination of information to all member agencies through informative presentations at Council meetings.

From July 2015 through June 2016, the Council accomplishments include:

- Diligently monitored the progress of the Warrant Service Protocol to expedite the service of outstanding warrants and facilitated communication between the member agencies involved, resulting in another consecutive year of a miniscule number of individuals released from CBIF with open warrants;
- Coordinated the full operation of LiveScan machines after many meetings to coordinate connectivity, MOUs, and training for their use, which allows the fingerprinting of defendants pursuant to a Court ordered fingerprint order;
- Facilitated a protocol to process defective citations by BPD and established a protocol for the notification of defendants;
- Continued the successful ongoing expungement reconciliation efforts;
- Decreased input errors for the incorrect release type, resulting in fewer reconciliations needed for expungements;
- Established a protocol to affix a copy of the statement of charges to Failure to Appear warrants, providing Commissioners at initial appearances and Judges at bail reviews with underlying information about the facts of the case as written in the statement of charges and providing pertinent information needed to make informed decisions regarding release and bail;
- Continued to encourage and facilitate through meeting discussions the recall and dismissal of warrants by the State's Attorney's Office in an effort to further reduce the warrant backlog;
- Monitored the Baltimore City Sheriff's Office Domestic Violence Unit's assumption of service of all protective orders in Baltimore City issued out of the District and Circuit Courts of Maryland in addition to orders from other jurisdictions within Maryland and those received from other states;
- Maintained the high level of service of Protective Orders on respondents and the provision of returns of service to the District and Circuit Courts from a reported 10-12% to 65% since the Sheriff's Office's assumption of service;



- Participated on the Interfaith Domestic Violence Coalition to provide outreach to the faith-based community to heighten awareness of domestic violence and to educate citizens on the impact domestic violence has in the community;
- Continued to enhance victim support and provide additional information to the court at hearings;
- Supported the Baltimore City Supervised Visitation Center and provided suggestions for expansion of services;
- Monitored the established protocol for submission and receipt of photographic evidence;
- Ensured that a protocol for the transmission of service of process returns and updating of the Vine Protective Order (VPO) system for protective orders issued for out of jurisdiction respondents was followed;
- Established an LGBTQ workgroup providing an opportunity for representatives from LGBTQ legal, health care, and community providers to discuss domestic violence and its impact on the LGBTQ community with DV service providers and law enforcement;
- Continued to support the Dating Matters Initiative to provide a healthy relationships curriculum in selected Baltimore City middle schools;
- Promulgated recommendations formed as a result of studying issues which arose from fatalities the Domestic Violence Fatality Review Team reviewed in 2015 and 2016 and presented them to the Criminal Justice Coordinating Council;
- Ensured that the protocol for assessing and providing services within the first 24 hours for children exposed to domestic violence involving the fatality or near fatality of one or more parents was followed pursuant to the MOU between the stakeholders;
- Continued to foster collaboration and communication regarding numerous fiber and connectivity issues and projects for the benefit of CJCC member agencies as well as other criminal justice partners to achieve shared objectives, and actively worked to share resources;
- Worked collaboratively to install and connect LiveScan machines for fingerprinting in the Circuit Court and District Court;
- Facilitated workgroup meetings to accommodate a change in the BPD Criminal Complaint number format, and DPSCS established a change to their Offender Case Management System to alleviate problems with the matching up of evidence and dismissal of cases;
- Suggested and made referrals for the installation of exterior Courthouse cameras in anticipation of the Freddie Gray trials;
- Upgraded an uninterrupted power supply on the CJCC fiber network to prevent a loss of connectivity;
- Monitored the upgrade of several core switches and enhancements to the CJCC fiber network in anticipation of expansion to reach additional locations and to plan for future growth;

- Continued to work with MOIT to memorialize a protocol to allow for fiber cuts to be repaired promptly;
- Facilitated improvements to transportation of individuals from the Department of Public Safety and Correctional Services, Baltimore Pretrial Detention Complex, and movement within the courthouses, and assisted in fostering greater communication between member agencies;
- Addressed concerns with delays in the transportation of inmates to Circuit Court and District Court;
- Eliminated the need to transport many defendants to court as a result of the establishment of an arraignment docket in Circuit Court;
- Monitored the effectiveness of a protocol to remove indicted defendants from the preliminary hearing transportation list, also eliminating the need for transportation;
- Coordinated the receipt of transportation lists from the DPSCS Transportation Unit to the Office of the Public Defender to allow them to confer with their clients more rapidly;
- Facilitated the creation of a protocol which allows BCDC Records staff to see where inmates are located, resolving issues regarding the lack of transportation for inmates due to security reasons;
- Addressed issues with booting and ticketing of public safety vehicles;
- Continued to monitor the effectiveness of the weekend reporting protocol and changed the eligibility requirements in the protocol;
- Provided a forum for discussion on post-arrest issues of concern to the stakeholders;
- Monitored the implementation of the Richmond decision to provide court appointed counsel for initial appearances, including the rate of waivers of counsel by defendants;
- Established a protocol for stakeholders in response to House Bill 120, allowing defendants to post bond prior to arrest upon failing to appear;
- Reviewed the progress of the Homeless Persons Docket and Veteran's Treatment Docket in addressing misdemeanor offenses and open warrants as well as its success in providing access to services;
- Facilitated improvements in the delayed release of pretrial inmates from Division of Correction facilities;
- Monitored legislation regarding bail and other post-arrest issues of interest;
- Participated in workgroups to plan for the LEAD diversion;
- Improved communication between stakeholders during emergency and weather related event closures;
- Facilitated communication between COOP members during anticipated periods of possible unrest in Baltimore by their addition to the Baltimore City Watch List Notifications Distribution List;

- Collaborated to resume normal court operations after a fire in the Clarence M. Mitchell, Jr. Courthouse;
- Investigated possible methods of emergency broadcasts to ensure a coordinated response for the dissemination of information to stakeholders, and supported the Circuit Court's use of the RAVE notification system.
- Improved the criminal justice system's response to mentally ill defendants, by reviewing how and when defendants are assessed at BCBIC and BCDC and encouraged discussions on ways in which the current processes can be improved;
- Established a Hospital Warrant service protocol which will prioritize the service of the warrants by BPD and delineate responsibility for service;
- Improved communication regarding referrals to the FAST program to assess defendants in need of mental health services;
- Addressed issues and made improvements regarding continuity of medication for defendants;
- Established a protocol to provide for the safe transportation of Mental Health Docket defendants in Circuit Court by Department of Health and Mental Hygiene police;
- Facilitated the dissemination of information to all member agencies through informative presentations at Council meetings.

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## **2016-2017 ACCOMPLISHMENTS**

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- Expanded the Criminal Justice Coordinating Council membership to include the Commissioner of the Baltimore City Health Department;
- Diligently monitored the progress of the Warrant Service Protocol to expedite the service of outstanding warrants and facilitated communication between the member agencies involved, resulting in another consecutive year of a miniscule number of individuals released from BCBIC with open warrants;
- Coordinated a protocol to facilitate the fingerprinting of defendants pursuant to a Court ordered fingerprint order and monitored the results;
- Collaboratively created a protocol to ensure that DPDS is alerted that an order of release of a defendant from custody includes information that sex offender registration is required;
- Coordinated and planned the FTA Warrant Second Chance program which provided individuals with eligible active failure-to-appear (FTA) misdemeanor arrest warrants the opportunity to have the warrants recalled and receive a new trial date to resolve the pending matter;

- Established a protocol between the Baltimore Police Department (BPD) and the Maryland Transit Administration Police (MTA) to confirm MTA warrants when an officer is in the field;
- Monitored the successful ongoing expungement reconciliation efforts;
- Coordinated changes to the Grand Jury Warrant protocol and monitored its implementation;
- Continued the trend of decreasing input errors for the incorrect release type, resulting in fewer reconciliations needed for expungements;
- Monitored the improvement of the BPD issued criminal citation approval rate and encouraged continued training;
- Supported the expansion of the tax intercept program for the BPD and the Sheriff's Office;
- Reviewed the Circuit Court Violation of Probation hearing scheduling process and suggested changes which have been implemented;
- Continued to encourage and facilitate through meeting discussions the recall and dismissal of warrants by the State's Attorney's Office in an effort to further reduce the warrant backlog;
- Monitored the Baltimore City Sheriff's Office Domestic Violence Unit's assumption of service of all protective orders in Baltimore City issued out of the District and Circuit Courts of Maryland in addition to orders from other jurisdictions within Maryland and those received from other states;
- Maintained the high level of service of Protective Orders on respondents and the provision of returns of service to the District and Circuit Courts from a reported 10-12% to 60% since the Sheriff's Office's assumption of service;
- Developed a protocol for the service and tracking of interim protective orders, resulting in an increase in the returns of service to the District Court;
- Facilitated the updating and accessibility of the information contained in the Maryland State Bar Association (MSBA) brochure "Domestic Violence: You Can Live Without It" which is now accessible through the MSBA's website with links to the People's Law Library;
- Continued the collaborative outreach efforts of the LGBTQ DV workgroup providing an opportunity for representatives from LGBTQ legal, health care, and community providers to discuss domestic violence and its impact on the LGBTQ community with DV service providers and law enforcement;
- Worked collaboratively to address delays in the receipt of medical records subpoenas needed for domestic violence cases where victims may be reluctant to testify, and facilitated outreach to local hospitals and improved communication, resulting in faster turnaround time and fewer postponement requests;
- Facilitated improvement with the established protocol for submission and receipt of photographic evidence;

- Participated on the Interfaith Domestic Violence Coalition to provide outreach to the faith-based community to heighten awareness of domestic violence and to educate citizens on the impact domestic violence has in the community,
- Coordinated vendors and service providers for the annual Interfaith Domestic Violence Conference;
- Continued to enhance victim support for domestic violence related hearings;
- Supported the Baltimore City Supervised Visitation Center and provided suggestions for expansion of services;
- Monitored the effectiveness of the Vine Protective Order (VPO) system for protective order notifications;
- Continued to support the Dating Matters Initiative to provide a healthy relationships curriculum in selected Baltimore City schools;
- Promulgated recommendations formed as a result of studying issues which arose from fatalities the Domestic Violence Fatality Review Team reviewed in 2015 and 2016 and presented them to the Criminal Justice Coordinating Council;
- Ensured that the protocol for assessing and providing services within the first 24 hours for children exposed to domestic violence involving the fatality or near fatality of one or more parents was followed pursuant to the MOU between the stakeholders;
- Served as a model Domestic Violence Fatality Review Team by hosting DVFRT team representatives from other jurisdictions across the state to demonstrate how to conduct thorough reviews;
- Continued to foster collaboration and communication regarding numerous fiber and connectivity issues and projects for the benefit of CJCC member agencies as well as other criminal justice partners to achieve shared objectives, and actively worked to share resources;
- Facilitated a protocol to provide attorneys consistent access to Pretrial Detention Facilities to view body worn camera footage with defendants in preparation for trial;
- Upgraded several core switches and enhancements to the CJCC fiber network in anticipation of expansion to reach additional locations and to plan for future growth;
- Resolved issues with truncated CC numbers in District Court cases after the Judicial Information Systems researched and corrected an indexing issue;
- Monitored a change made to the DPSCS Offender Case Management System to alleviate problems with the matching up of evidence and dismissal of cases;
- Suggested and made referrals for the installation of exterior Courthouse cameras as well as the upgrading of interior cameras;
- Encouraged wireless access for the public and stakeholders throughout the Circuit and District Court buildings and monitored the Circuit Court wireless pilot;

- Facilitated improvements to transportation of individuals from the Department of Public Safety and Correctional Services, Baltimore Pretrial Detention Complex, and movement within the courthouses, and assisted in fostering greater communication between member agencies;
- Addressed concerns with delays in the transportation of inmates to Circuit Court and District Court;
- Coordinated the receipt of weekly transportation writ lists from the DPSCS Transportation Unit to the Office of the Public Defender and the District Court;
- Resolved issues with booting and ticketing of public safety vehicles;
- Coordinated the updating of the weekend reporting protocol and revised the medical eligibility requirements in the protocol;
- Provided a forum for discussion on post-arrest issues of concern to the stakeholders;
- Supported the Law Enforcement Assisted Diversion (LEAD) program which re-directs low level offenders to community based services, with over twenty individuals referred to the program.;
- Monitored legislation and rules regarding bails and post-arrest issues;
- Reviewed the progress of the Homeless Persons Docket and Veteran's Treatment Docket in addressing misdemeanor offenses and open warrants as well as its success in providing access to services;
- Facilitated improvements in the delayed release of pretrial inmates from Division of Correction facilities as well as Pretrial Detention facilities in Baltimore;
- Monitored the implementation of the Richmond decision to provide court appointed counsel for initial appearances, including the rate of waivers of counsel by defendants;
- Improved communication between stakeholders during emergency and weather related event closures;
- Encouraged members to complete an After Action Report for the fire in the Clarence M. Mitchell, Jr. Courthouse;
- Improved communication between Continuity of Operations Planning Committee (COOP) members by their addition to the Baltimore City Watch List Notifications Distribution List and to the RAVE notification system;
- Identified possible long-term locations for the Circuit Court in the event that one of the existing Circuit Court buildings is unavailable;
- Improved the criminal justice system's response to mentally ill defendants by reviewing how and when defendants are assessed at BCBIC and the Baltimore City Pretrial Detention Complex and encouraged discussions on ways in which the current processes can be improved;
- Established a Hospital Warrant service protocol which will prioritize the service of the warrants by BPD and delineate responsibility for service;

- Improved communication regarding referrals to the FAST program to assess defendants in need of mental health services;
- Addressed issues and made improvements regarding continuity of medication for defendants;
- Monitored the established protocol to provide for the safe transportation of Mental Health Docket defendants in Circuit Court by Department of Health and Mental Hygiene police;
- Facilitated the dissemination of information to all member agencies through informative presentations at Council meetings.
  - July 13, 2016 CJCC Council meeting  
Dr. Leana Wen reported on the state of health in Baltimore and she addressed the opioid epidemic which is one of Baltimore's public health priorities, as well as the launch of one of the most ambitious opioid overdose prevention programs in the country. Dr. Wen further reported that the Baltimore City Health Department (BCHD) has developed a comprehensive 3-pillar strategy to combat opioid addictions. She highlighted the status of opioid prevention and the city's response to the opioid epidemic, and why addiction ties into the wide-ranging responsibilities of the BCHD. Dr. Wen further stated that it is ineffective to treat addiction as a crime, but rather it is a disease.
  - September 14, 2016  
Judge Robert B. Kershaw, Judge-In-Charge of the Baltimore City Circuit Court Juvenile Division reported on the Juvenile Court in Baltimore City. He explained that there is solid evidence that hardware secure detention is not effective, and is encouraged that many juvenile defendants charged as adults are now housed in the Juvenile Justice Center. Judge Kershaw discussed the use of shackling of youth and stated that all of the judges and magistrates were in support of an administrative order to be able to use shackling in their discretion, and he further stated that he is glad Secretary Sam Abed is re-examining DJS' restraint policy. Judge Kershaw stated that the decline in juvenile arrests has allowed the court to hear the challenging cases that should be heard. He discussed the Operation Safe Kids program, which was designed for high risk youth who were likely to shoot or be shot. He stated that this program has been replaced by a system of graduated responses and community based placements with services in the community.
  - October 19, 2016  
The Domestic Violence Fatality Review Team (DVFRT) updated the Council on progress towards implementation of past recommendations from 2007-2015. The Team identified three new issues and agreed upon several recommendations: 1) a mechanism should be created for the victim to receive notice of the outcome of the initial appearance hearing, and the victim should receive notification of whether the defendant is held or released and, most importantly, what, if any, special conditions of release exist, including any stay away order. to encourage workplaces to train their employees to identify and respond to domestic violence; 2) police officers and other workers involved with domestic violence should receive training to recognize the indicators of Traumatic Brain Injury (TBI), which is correlated with intimate partner violence and that physical assaults can lead to a significant risk of brain injuries for victims; and 3) a specialized training for both BPD and domestic violence service providers should be created to address the unique challenges they face when dealing with a victim with substance abuse issues since victims often self-medicate and resort to substance abuse, a particularly pervasive problem in Baltimore City. These recommendations come directly from the cases that the Team reviews.

- November 9, 2016  
Olivia Farrow, Deputy Commissioner, Baltimore City Health Department, Youth and Community Health and James Timpson, Community Liaison for Safe Streets gave a PowerPoint presentation on Safe Streets: Stop Shooting, Start Living. Ms. Farrow stated that Safe Streets is a critical component of their violence reduction programs. Mr. Timpson reported that Safe Streets Baltimore has been the longest-running implementation of the Cure Violence Model, which started in Chicago. He further reported that the Safe Streets Baltimore program started in 2007 and currently has five sites. He shared that a lot is done to identify and detect potential shooting events and individuals and groups at highest risk of involvement in a shooting or killing. Mr. Timpson reported that Safe Streets workers' primary responsibilities include identifying and detecting, interrupting, and changing norms. Mr. Timpson conveyed that the participants are the highest risk individuals. Mr. Timpson explained that staff intervenes in crises and helps individuals deal with stressful events or situations without shooting. He stated they also mediate conflicts between individuals and groups and prevent larger scale events or retaliatory violence before it occurs. Mr. Timpson noted that they provide ongoing behavior change and support to individuals using outreach workers and others. He further noted that they foster behavioral change by providing information and skills as well as connecting clients to social services.
- December 14, 2016  
Baltimore Police Department Chief Sean Miller of the Operational Investigations Section provided a presentation on the Trigger Pullers list, a dynamic list of individuals who are believed to be the most likely to become a victim of violence or be responsible for violence in Baltimore City. He stated that individuals were identified if they met at least two criteria, including Identified association of a Drug Organization (criminal enterprise); Suspect/Person of Interest of a Homicide; Victim/Suspect/Person of Interest in a Non-Fatal Shooting; Intelligence directly connecting the subject to a Homicide / Non-Fatal shooting, (for example: fingerprint evidence); Previous Gun Arrest / Registered Gun Offender ; and Current open Parole and Probation status and supervision level depending on charge. He reported that this is a strategic data driven way to go after people who harm and harm again. He stated that they are working with the State's Attorney's Office and Dr. Daniel Webster, the Director of the Johns Hopkins Center for Gun Policy and Research on this initiative and that they expect to continue making progress on arrests and crime reduction.
- February 8, 2017  
Commissioner David Blumberg presented on the Maryland Parole Commission. He reported that release types include Parole, Mandatory Supervised Released (MSR), Expiration of Sentence, and Presumptive Release. Commissioner Blumberg further reported on the eligibility criteria for parole and stated that eligibility is based upon the date of the offense. He explained the authority of the Commissioners and shared that Commissioners can issue warrants and subpoenas and order reprimands and/or take no action before adjudication of the charges.
- April 11, 2017 Council Meeting  
CJCC members from nine city, state, and federal agencies provided information on re-entry and available services. The presentations provided an opportunity for members to share what their particular agency is doing to address issues affecting returning citizens.



- May 11, 2017 Council Meeting  
CJCC members from numerous city and state agencies presented legislative updates, advising the Council of pertinent new legislation regarding criminal offenses and procedures as well as bills that will be introduced again during the next legislative session.

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## COMMITTEES

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The CJCC committees are an essential tool in facilitating the Council's goals and visions. The committees allow for more specific and intensive work to be devoted to a particular topic that has been brought to the Council. The current working committees report all work to the Council at the monthly meetings. The Executive Director and the Project Coordinator serve as members *at large* on all committees.

Prior Committees:

- 1) **Discovery Protocol**
- 2) **The Early Resolution Court**
- 3) **Technology**
- 4) **Bail Reform**
- 5) **Drug Court**
- 6) **Court Processes**
- 7) **Warrant Task Force**
- 8) **Jury Duty Committee**
- 9) **Substance Abuse Committee**
- 10) **Strategic Planning Committee**
- 11) **Warrant Technology**
- 12) **CBIF Committee**
- 13) **Postponement Committee**
- 14) **Re-Entry/ID Workgroup**
- 15) **Fugitive Safe Surrender Steering Committee**
- 16) **Richmond Workgroup**

Active Committees 2016-2017:

**Domestic Violence Coordinating Committee (DVCC)**

The DVCC under Chair Judge Barbara Baer Waxman serves as the CJCC workgroup for domestic violence matters in Baltimore City. The three goals of the DVCC are: 1) to improve the criminal justice system's response to the crime of domestic violence; 2) to improve direct and support services to victims and perpetrators of domestic violence; and 3) to increase community awareness about domestic violence and to educate adults and children about alternatives to violence. The full Committee comprised of representatives from the Judiciary, the Baltimore Police Department, the Sheriff's Office, the Circuit and District Courts, the Mayor's Office on Criminal Justice, the State's Attorney's Office, the Office of the Public Defender, the House of Ruth and Adelante Familia, the Women's Law Center, Mercy Medical Center, Sinai Hospital, Shock Trauma, Pretrial Release Services and Parole and Probation of the Department of Public Safety and Correctional Services, the Baltimore City Health Department, the Criminal Injuries Compensation Board, the Department of Juvenile Services, Chana, Northwest Hospital, the Health Care Coalition Against Domestic Violence, Harbel Prevention and Recovery Center, the United States Navy, the Governor's Family Violence Council, Turnaround, My Covenant Place, Chase Brexton, the OneLove Foundation, the MD Crime Victim's Resource Center, and the Baltimore Child Abuse Center meets quarterly to share information and receive updates. A smaller Steering Committee meets monthly to allow for more detailed discussions.

The DVCC also oversees the implementation of the Domestic Violence Fatality Review Team (DVFRT) recommendations through meetings and communications with members as well as other partners such as the Governor's Office of Crime Control and Prevention and the Maryland Health Care Coalition Against Domestic Violence. The DVCC has successfully implemented a number of the DVFRT recommendations and continues to make progress. Additionally, the Committee is actively working to improve victim services and the criminal justice system's response.

Accomplishments:

- The DVCC continues to work on concrete means to enhance victim support and provide additional information to the court at domestic violence related hearings.
- The Committee monitored the Baltimore City Sheriff's Office Domestic Violence Unit's assumption of service of all protective orders in Baltimore City issued out of the District and Circuit Courts of Maryland in addition to orders from other jurisdictions within Maryland and those received from other states.
- Through the DVCC Committee meeting discussions, the service of Protective Orders on respondents and the provision of returns of service to the District and Circuit Courts improved from a reported 10-12% to 60% since the Sheriff's Office's assumption of service.
- A workgroup of the DVCC developed a protocol for the service and tracking of interim protective orders, resulting in an increase in the returns of service to the District Court.
- The DVCC facilitated the updating and accessibility of the information contained in the Maryland State Bar Association (MSBA) brochure "Domestic Violence: You Can Live Without It" which is now accessible through the MSBA's website with links to the People's Law Library.
- The DVCC LGBTQ DV workgroup continued its collaborative outreach efforts by providing an opportunity for representatives from LGBTQ legal, health care, and community providers to discuss domestic violence and its impact on the LGBTQ community with DV service providers and law enforcement.
- Members worked collaboratively to address delays in the receipt of medical records subpoenas needed for domestic violence cases where victims may be reluctant to testify, and facilitated outreach to local hospitals and improved communication, resulting in faster turnaround time and fewer postponement requests.
- The DVCC facilitated significant improvement with the established protocol for submission and receipt of photographic evidence.
- Executive Director Kimberly Barranco and DVCC members participated on the Interfaith Domestic Violence Coalition to provide outreach to the faith-based community to heighten awareness of domestic violence and to educate citizens on the impact domestic violence has in the community, and Ms. Barranco coordinated vendors and service providers for the annual Interfaith Domestic Violence Conference.
- The DVCC supported the Baltimore City Supervised Visitation Center and provided suggestions for expansion of services.

- Through regular meetings, the Committee monitored the effectiveness of the Vine Protective Order (VPO) system for protective order notifications.
- The DVCC continued its support of the Dating Matters Initiative to provide a healthy relationships curriculum in selected Baltimore City schools.
- New members were added to the DVCC to enhance the Committee's discussions and expand the reach of the Committee's network of partners.
- The DVCC continues to provide an opportunity for members to meet regularly with updates and information of interest and importance.

### **Domestic Violence Fatality Review Team (DVFRT)**

The DVFRT was formed in January 2006 by the Domestic Violence Coordinating Committee. The mission of the team is to reduce domestic violence related fatalities through systemic multi-disciplinary review of domestic violence fatalities and near fatalities in Baltimore City, through inter-disciplinary training and community based prevention education, and through data driven recommendations for public policy. The DVFRT formulates strategies and recommendations to prevent domestic violence related deaths by promoting cooperation and coordination among agencies involved in domestic violence related deaths. Members of the Baltimore City DVFRT include agency representatives from the State's Attorney's Office, the Baltimore Police Department, the House of Ruth, the Johns Hopkins School of Nursing, the Baltimore City Health Department, Mercy Medical Center, the Baltimore City Department of Social Services, the Department of Juvenile Services, the Family Tree, the Sheriff's Office, and the Department of Public Safety and Correctional Services. The DVFRT under Chair Dorothy Lennig has begun its twenty first case review through a systemic multidisciplinary process and meets on a monthly basis. The Team has also been working with the DVCC on implementing the 2015–2016 recommendations, which are recognized as a model in the state.

#### Accomplishments:

- The DVFRT promulgated recommendations and presented them to the Criminal Justice Coordinating Council. The recommendations were formed as a result of studying issues which arose from fatalities the Team reviewed in 2015 and 2016.
- The DVFRT continued progress in team reviews by interviewing a DV homicide perpetrator and gained valuable insight.
- The DVFRT worked to ensure that the protocol for assessing and providing services within the first 24 hours for children exposed to domestic violence involving the fatality or near fatality of one or more parents was followed pursuant to the MOU between the stakeholders.
- The DVFRT continues to use a checklist of factors to assist in analyzing cases, spotting trends, and assisting in the review of cases and promulgation of recommendations.
- The Team continues to serve as a model Domestic Violence Fatality Review Team by hosting DVFRT representatives from other jurisdictions across the state to demonstrate how to conduct thorough reviews.

### **Warrant Committee**

The Warrant Committee under Chair Judge James Green meets bi-monthly to provide a forum for the facilitation of warrant service and discussion of related concerns. Originally created in response to the issue of numerous individuals being released with open warrants from the Central Booking and Intake Facility (CBIF) and the Baltimore City Detention Center, the Committee continues to monitor the release of individuals with open warrants and addresses additional issues involving numerous types of warrants and citations. The Committee is comprised of representatives from the Judiciary, the Baltimore Police Department Central Records and Patrol Divisions, the District Court Clerk's Office, the State's Attorney's Office, the Office of the Public Defender, the Court Commissioner, the Department of Public Safety and Correctional Services: Central Booking Facility, Pretrial Release Services, Parole and Probation, the Maryland Parole Commission, the Information Technology & Communication Division, and CJIS, the Maryland Transit Administration Police, the Maryland Transportation Authority Police, the Baltimore Environmental Police, the Department of Juvenile Services, and the Sheriff's Office.

#### Accomplishments:

- Due to the diligence of the Warrant Committee in monitoring the progress of its Warrant Service Protocol to expedite the service of outstanding warrants and facilitating communication between the member agencies involved, the number of individuals released from BCBIC with open warrants continues to be miniscule. Warrants which are not served are invariably old and cannot be located, or are needed on a weekend when a true test copy cannot be obtained from the Court.
- The Committee coordinated a protocol to facilitate the fingerprinting of defendants pursuant to a Court ordered fingerprint order and monitored the results.
- A workgroup collaboratively created a protocol to ensure that DPDS is alerted that an order of release of the defendant from custody includes information that sex offender registration is required.
- Through coordination by the CJCC, stakeholders from the Circuit and District Courts, the Office of the Public Defender, the State's Attorneys' Office, the Baltimore Police Department, Pretrial Release Services, the Sheriff's Office, and the University of Maryland Access to Justice Law Clinic collaboratively planned the FTA Warrant Second Chance program which provided individuals with eligible active failure-to-appear (FTA) misdemeanor arrest warrants the opportunity to have the warrants recalled and receive a new trial date to resolve the pending matter.
- The Committee facilitated the establishment of a protocol between the Baltimore Police Department (BPD) and the Maryland Transit Administration Police (MTA) to confirm MTA warrants when an officer is in the field.
- A workgroup comprised of stakeholders agreed upon changes to the Grand Jury Warrant protocol which were implemented.
- Ongoing expungement reconciliation efforts continue to be highly successful due to the coordination facilitated by the Warrant Committee.
- Input errors for the incorrect release type continue to decrease, resulting in fewer reconciliations needed for expungements.

- The Committee monitored the improvement of the BPD issued criminal citation approval rate and encouraged continued training.
- The Warrant Committee supported and encouraged the expansion of the tax intercept program for the BPD and the Sheriff's Office.
- The Circuit Court Violation of Probation hearing scheduling process was discussed and the Committee suggested changes which have been implemented.
- The Committee continued to encourage and facilitate through meeting discussions the recall and dismissal of warrants by the State's Attorney's Office in an effort to further reduce the warrant backlog.

### **Technology Committee**

The Technology Committee is comprised of representatives from the Baltimore Police Department, the Mayor's Office of Information Technology, the Office of the State's Attorney, the Office of the Public Defender, the Department of Public Safety and Correctional Services, the Circuit Court, the Maryland Department of Information Technology, the Sheriff's Office, the Department of Juvenile Services, the Judicial Information Systems, the Enoch Pratt Library, the Municipal Telephone Exchange, the Baltimore Environmental Police, and the Maryland State Police. The Committee meets bi-monthly. Chaired by State's Attorney's Office MIS Director Darren O'Brien, this committee provides a forum for discussion on shared issues and facilitates collaboration regarding fiber and connectivity for Council members and other criminal justice partners. The Technology Committee identifies pressing technology needs, and the CJCC supports the funding of projects that continue the integration of computer networks within the criminal justice system.

#### Accomplishments:

- The Technology Committee continued to foster collaboration and communication regarding numerous fiber and connectivity issues and projects for the benefit of CJCC member agencies as well as other criminal justice partners to achieve shared objectives and actively worked to share resources.
- The Committee facilitated a protocol to provide attorneys consistent access to Pretrial Detention Facilities to view body worn camera footage with defendants in preparation for trial.
- The Technology Committee upgraded several core switches and enhancements to the CJCC fiber network in anticipation of expansion to reach additional locations and to plan for future growth.
- Issues with truncated CC numbers in District Court cases were collaboratively resolved after the Judicial Information Systems researched and corrected an indexing issue.
- The Committee monitored a change made to the DPSCS Offender Case Management System to alleviate problems with the matching up of evidence and dismissal of cases.
- Through regular Committee meetings, suggestions and referrals were made for the installation of exterior Courthouse cameras as well as the upgrading of interior cameras.
- The Technology Committee encouraged wireless access for the public and stakeholders

throughout the Circuit and District Court buildings and monitored the Circuit Court wireless pilot.

- The Committee facilitated the creation of a protocol with MOIT to allow for fiber cuts to be repaired promptly and continues to work with MOIT to memorialize the protocol.
- The Committee also monitors the deployment of body worn cameras to BPD officers and issues and concerns are discussed and resolved.
- The Committee continues to acquire new members from agencies interested in partnering to improve connectivity and network integration.

### **Transportation Committee**

The Transportation Committee was formed in May 2009 at the request of a number of members to address issues concerning the transportation of individuals from DPSCS facilities and BCDC, as well as movement within the courthouses. The Committee, previously chaired by Judge Emanuel Brown and now chaired by Judge Shannon Avery, provides a forum to discuss policy and procedure as it relates to inmate transportation and to identify areas in which improvement is needed. The Committee meets approximately four times a year to provide a forum to discuss policy and procedure as it relates to inmate transportation in addition to identifying areas in which improvement is needed and is comprised of representatives from the Judiciary, the Circuit Court Clerk's Office, the District Court Clerk's Office, the State's Attorney's Office, the Office of the Public Defender, the private bar, the Sheriff's Office, the Baltimore City Department of Transportation and Parking Authority, and the Department of Public Safety and Correctional Services. The Committee was again instrumental this year in facilitating improvements to prisoner transportation and assisted in fostering greater communication between member agencies.

#### Accomplishments:

- Committee members collaboratively facilitated improvements to transportation of individuals from the Department of Public Safety and Correctional Services (DPSCS), the Baltimore Pretrial Detention Complex, and movement within the courthouses, and assisted in fostering greater communication between member agencies.
- The Transportation Committee continued to address concerns with delays in the transportation of inmates to Circuit Court and District Court.
- The Committee coordinated the receipt of weekly transportation writ lists from the DPSCS Transportation Unit to the Office of the Public Defender and the District Court.
- Committee members addressed and resolved issues with booting and ticketing of public safety vehicles.
- The Committee coordinated the updating of the weekend reporting protocol and revised the medical eligibility requirements in the protocol, and continued to monitor its effectiveness.
- The protocol for the safe transportation of Mental Health Docket defendants in Circuit Court by Department of Health and Mental Hygiene police was monitored by the Committee.

### **Post-Arrest Practices Committee**

The Post-Arrest Practices Committee was formed in November 2010 to study and address issues regarding bail, pretrial release and other post-arrest concerns. Previously Co-Chaired by former CJCC Chair Judge John M. Glynn and Judge Keith Mathews, the Post-Arrest Practices Committee investigated and discussed suggestions to shorten pre-trial incarceration time and promulgated a report with recommendations which was presented to the Council in July 2012. Since that time the Committee has met bi-monthly to discuss issues and address implementation of the recommendations to improve the post-arrest process. The Committee is now Chaired by Judge Devy Russell and Committee members include representatives from the Office of the Public Defender, the Office of the State's Attorney, the Baltimore Police Department, the Court Commissioners Office, the private defense bar, the Mayor's Office on Criminal Justice, Behavioral Health Systems Baltimore, and the Division of Pretrial Detention and Services and Pretrial Release Services of the Department of Public Safety and Correctional Services.

#### Accomplishments:

- The Post-Arrest Practices Committee continued to provide a forum for discussion on post-arrest issues of concern to the stakeholders.
- The Committee supported the Law Enforcement Assisted Diversion (LEAD) program which re-directs low level offenders to community based services. To date, over twenty individuals have been referred to the program.
- The Committee also monitored legislation and rules regarding bail and other post-arrest issues of interest.
- Committee members reviewed the progress of the Homeless Persons Docket and Veteran's Treatment Docket in addressing misdemeanor offenses and open warrants as well as its success in providing access to services.
- Committee members worked to facilitate improvement in the delayed release of pretrial inmates from Division of Correction facilities as well as Pretrial Detention facilities in Baltimore.
- Through regular meetings, committee members monitored the implementation of the Richmond decision to provide court appointed counsel for initial appearances, including the rate of waivers of counsel by defendants.

### **Continuity of Operations Planning Committee**

The Continuity of Operations Planning Committee, or COOP Committee, provides a forum for the exchange of information and allows member representatives to work collaboratively on issues of common concern regarding emergency preparedness. Chaired by Judge Martin Dorsey, the Committee facilitates the sharing of existing stakeholder continuity of operations plans and encourages agencies that do not yet have COOP plans to take a coordinated approach with other criminal justice agencies when drafting their plans. The Committee members work to ensure ongoing communication in case of emergency and in preparation for the implementation of COOP plans. The Committee meets quarterly and is comprised of representatives from the Judiciary, the Baltimore Police Department, the Circuit and District Court Clerks, the Mayor's Office of Emergency Management, the State's Attorney's Office, the Office of the Public Defender, the Department of Public Safety and Correctional Services, the Department of Juvenile Services, the Mayor's Office of Information Technology, the Circuit Court Administration, and the Sheriff's Office.

Accomplishments:

- The Continuity of Operations Planning (COOP) Committee improved communication between stakeholders during emergency and weather related event closures.
- Committee meetings provided an opportunity for the stakeholders to discuss lessons learned from the fire in the Clarence M. Mitchell, Jr. Courthouse, and the Committee encouraged members to complete an After Action Report for the event.
- The Committee improved communication between COOP members by their addition to the Baltimore City Watch List Notifications Distribution List and to the RAVE notification system.
- Through Committee meetings, possible long-term locations for the Circuit Court in the event that one of the existing buildings is unavailable were identified.
- The Committee continued to provide vital information for inclusion in the Court's Continuity of Operations Plan and discussed dissemination of integral parts of the plan to stakeholders.
- The level of coordination between all stakeholders has been greatly enhanced by the communication facilitated at Committee meetings, and the Committee has been instrumental in fostering excellent working relationships.

**Mental Health Committee**

The Mental Health Committee was formed in July 2013 to address issues relating to mentally ill defendants in the District Court Mental Health Court and the Circuit Court Mental Health Docket as well as within Baltimore's criminal justice system. Chaired by Judge George Lipman since its inception, the Mental Health Committee provides a forum for the exchange of information and to allow member representatives to work collaboratively on issues of common concern regarding the Mental Health Court and Docket, Mental Health and correctional facilities, and protocols between member agencies. The Committee meets quarterly and is comprised of representatives from the District and Circuit Court Judiciary, the FAST Unit, the Baltimore Police Department, the State's Attorney's Office, the Office of the Public Defender, the Department of Public Safety and Correctional Services: Parole and Probation, Pretrial Release, and the Baltimore City Booking and Intake Center; the Sheriff's Office, Behavioral Health Systems Baltimore, Spring Grove Hospital, MHM Services, Wexford Health, and the Department of Health and Mental Hygiene.

Accomplishments:

- The Committee improved the criminal justice system's response to mentally ill defendants by reviewing how and when defendants are assessed at BCBIC and the Baltimore City Pretrial Detention Complex and encouraged discussions on ways in which the current processes can be improved.
- A Hospital Warrant service protocol was established and approved by the BPD which will prioritize their service of the warrants and delineate responsibility for service and their returns to the Court. Since the protocol was created and the General Order was approved, the BPD has been responsive in locating and serving mentally ill defendants in need of treatment



- Through discussions with Mental Health Committee members, communication has improved regarding referrals to the FAST program to assess defendants in need of mental health services.
- Committee meetings also provide an opportunity to address issues with access to mentally ill defendants in the general population, in the medical unit, and to female defendants in MCI-W, and improvement has been made.
- The Committee addressed issues involving continuity of medication for defendants and improvement has also been made in this area.
- The Mental Health Committee also monitored the established protocol to provide for the safe transportation of Mental Health Docket defendants in Circuit Court by Department of Health and Mental Hygiene police.
- The Committee continues to actively address issues concerning prompt admission and prompt return to the Court. Defendants with mental health issues are continuing to be turned away from DHMH Hospital facilities due to a lack of beds and the waiting period has increased, but meetings provide an opportunity for members to share their concerns and suggestions for improvement on these issues.
- The level of coordination between all of the stakeholders has been greatly enhanced by the communication facilitated at Committee meetings, and the Committee has been instrumental in fostering excellent working relationships.

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## **OBSTACLES**

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1. The four LiveScan machines installed in the Circuit and District Courts are fully operational after many meetings to coordinate connectivity, MOUs, and training for their use, but fingerprint orders are not consistently being issued.
2. Due to discussions through the Continuity of Operations Planning Committee, progress has been made in identifying possible long-term locations in the event that one of the existing Circuit Court buildings is unavailable, but no definite site has been selected yet. The lack of a certain location is an impediment to other agencies whose own COOP plans hinge upon the Court's plan.
3. Despite several meetings with stakeholders to address concerns with the inmate clothing protocol, no changes to the policy have been made.
4. Since the closing of the Baltimore City Jail and movement of committed defendants within the Baltimore City Pretrial Detention Complex, inmate location information is problematic and requires a telephone call from Defense counsel to obtain the location prior to an attorney visit.
5. The Criminal Citations issued by BPD have improved, but many remain defective, resulting in nullification of the charges.
6. DVFRM members from several agencies have been less engaged and are not attending meetings regularly due to changes in agency personnel.

7. The widespread use of body worn camera footage by BPD is increasing case preparation time for both Assistant State's Attorneys as well as the defense bar. Postponement requests have increased.
8. Defendants with mental health issues are continuing to be turned away from DHMH Hospital facilities due to a lack of beds.
9. One of the greatest challenges facing the COOP Committee is the lack of time and resources which agencies have available to spend on emergency preparedness.
10. Ongoing efforts to improve mental health data collection which will benefit all stakeholders have made little progress.
11. The BPD Family Crimes Unit no longer has a domestic violence advocate and no funds have been allocated for the position.
12. Defense attorneys are unable to have a private conversation with their clients during video bail reviews.

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## **PERFORMANCE MEASURES**

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The goals of the Council are generated by individual and/or collective member agency needs that are dependent upon events and circumstances in any given year. The Council's abilities to perform its identified long-term and short-term goals depend on the majority of agencies identified as members having regular participation in the Council's monthly meetings as well as the subcommittees. Its success will be measured by the members' attendance at the monthly meetings, and the information shared at those meetings.

The Council is not solely responsible for specific initiatives but works to support member agencies' efforts that will have a positive impact on the entire system. The Council is responsible for ensuring the partnership of the agencies to make the initiatives successful as well as guaranteeing that information is communicated to the member agencies. Therefore, all statistics are generated by the specified agency serving as the lead on the particular initiative or project. The Council receives statistics at meetings from the member agencies to track:

- Incident data by crime;
- Domestic Related Incident Data;
- The number of individuals booked and charged at CBIF;
- The number of civil citations issued;
- The number of fingerprint orders captured in CJIS;
- The number of individuals released without charge from CBIF;
- The population at BCBIC and the Baltimore Pretrial Detention Complex; and
- The service of peace and protective orders.

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## OVERVIEW OF FUNDING NEEDS AND USAGE

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The funds that are provided to the CJCC are used primarily for personnel costs and the operation of a permanent office in which the activities of the Council can be planned, coordinated, monitored, and shared with the member agencies, other government agencies, the Legislature, and the public. The office employs an Executive Director and a Project Coordinator on a full time basis. The Executive Director serves as the principal staff and counsel to the CJCC, comprised of state, federal, and local criminal justice officials, and its eight committees. The Executive Director's position requires a law degree and at least five years' experience in criminal justice. Other significant portions of the funds provided to the CJCC have been used for the purpose of expanding information technology capabilities between the CJCC member agencies and other key criminal justice stakeholders through the creation of a website and expanding connectivity capabilities through a fiber optic network. Currently, the fiber optic network links sixteen agencies which rely on the CJCC network for their day to day operations and has resulted in millions of dollars in cost savings for the agencies combined.

The work of the Council is carried out through monthly meetings and other Committee and Workgroup meetings and activities. Various written materials and reports are regularly prepared to comply with reporting and budget requirements and to inform interested parties of the activities of the Council. The CJCC and its members also communicate via its website ([www.baltimorecitycjcc.org](http://www.baltimorecitycjcc.org)) and electronic connectivity capabilities as a result of its information technology activities. The Council's staff provides the necessary staff support for Council activities and performs the day-to-day office responsibilities.

In 2003, the Council's total budget was reduced from \$400,000 to \$235,500. CJCC funding remained level at \$235,500 until 2016 when the Council budget was reduced to \$219,500 by GOOCP; however Baltimore City contributed \$16,000 to the CJCC's operating expenses, making the CJCC level funded again. Baltimore City will again contribute \$16,000 to the CJCC for operating expenses in 2017. Since the Council's Office is very small and is comprised of only two permanent staff members, it has not been able to absorb the budget cuts and fully continue with technology projects. To date the Council has successfully been able to maintain the CJCC network and fiber through the collaborative partnerships with the member agencies. The CJCC is unable to apply for grant funding since it does not have a DUNS number and cannot obtain one due to its existence pursuant to a memorandum of understanding and quasi-agency status.

The CJCC is a vital entity working to improve all aspects of the criminal justice system in Baltimore. Any further decrease in funding will limit the function of the office and diminish the ability of the Council to exercise its crucial mission to address criminal justice issues which require immediate attention and collaboration.

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## CONCLUSION

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In conclusion, the Baltimore City Criminal Justice Coordinating Council is a group of independent state, local, and federal agencies that have voluntarily come together to improve management of the criminal justice system in Baltimore City through a memorandum of understanding. Without the CJCC, there would be no forum for the agencies within the Baltimore City Criminal Justice System to collectively identify issues and implement solutions and actions that improve the public safety for citizens, visitors, victims and offenders.

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## MEMBERS 2017

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- 1) Charles Peters, Chair and Judge in Charge of the Criminal Docket, Circuit Court for Baltimore City
- 2) Sam Abed, Secretary, Department of Juvenile Services
- 3) Mary Abrams, Administrative Clerk for District 1, District Court
- 4) Warren S. Alperstein, Bar Association, Baltimore City
- 5) John Anderson, Sheriff of Baltimore City
- 6) Marilyn Bentley, Clerk, Circuit Court for Baltimore City
- 7) Kevin Davis, Police Commissioner, Baltimore Police Department
- 8) Kirsten Gettys Downs, Baltimore City Public Defender
- 9) Brian Frosh, Attorney General of Maryland
- 10) Lawrence J. Hogan, Jr., Governor of Maryland
- 11) Marilyn Mosby, State's Attorney for Baltimore City
- 12) Stephen T. Moyer, Secretary, Department of Public Safety and Correctional Services
- 13) Walter Nolley, Regional Administrator, Central Region – Division of Parole and Probation, Department of Public Safety and Correctional Services
- 14) W. Michel Pierson, Administrative Judge, Circuit Court for Baltimore City
- 15) Catherine E. Pugh, Mayor of Baltimore City
- 16) Michael R. Resnick, Commissioner, Division of Pretrial Detention and Services, Department of Public Safety and Correctional Services
- 17) Stephen M. Schenning, Acting United States Attorney for the District of Maryland
- 18) Crista Taylor, President and CEO, Behavioral Health System Baltimore
- 19) Judge Barbara Baer Waxman, Administrative Judge District 1, District Court of Maryland
- 20) Leana Wen MD, Commissioner of Health, Baltimore City
- 21) Bernard C. "Jack" Young, President, Baltimore City Council